



Regional Programmatic Approach on Climate Action (RPACA)

Annex 7. Stakeholder Engagement Plan

October 2026

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Summary

This Stakeholder Engagement Plan (SEP) presents a comprehensive approach for engaging with stakeholders in the Regional Programmatic Approach on Climate Action (RPACA). It focuses on stakeholder engagement in key phases of the project cycle, design, implementation, monitoring and reporting. RPACA is led by the Asian Development Bank (ADB), The Pacific Community (SPC), and the Secretariat of the Pacific Regional Environment Programme (SPREP) as well as the Green Climate Fund (GCF) Accredited Entities with the Pacific Islands developing member countries. RPACA aims to scale-up climate finance and bridge the funding gap for climate finance in Pacific small island developing states (SIDS) through a coordinated approach. This SEP refers to the ADB-led Components 1 and 2 of the RPACA program and highlights engagement strategies that align with both ADB and GCF policies.

The SEP has been developed with three guiding principles:

1. Inclusive and representative: to balance diverse stakeholder interests in Pacific developing member countries and strengthen program legitimacy and trust.
2. Transparent and accountable: the SEP is guided by ADB and GCF policies to ensure clear disclosure and build confidence.
3. Gender-responsive and culturally appropriate: methods are tailored to Pacific contexts and local community norms.

The SEP is presented via two key phases in stakeholder planning: stakeholder planning and engagement in program design; and the approach RPACA will apply to stakeholder engagement in sub-project implementation, monitoring and reporting. The SEP describes the stakeholder engagement approach the program partners undertook to design RPACA, employing participatory, country-led and inclusive approaches. It also provides an overall roadmap for stakeholder engagement for RPACA-supported national investments (sub-projects) selected during the implementation stage.

To support the design of the RPACA program, extensive stakeholder consultations and engagement occurred between April 2024 and July 2026 at national and regional levels. This included two major regional workshops with GCF National Designated Authorities (NDAs), relevant line ministries, and ADB country climate and sector focal points; and two partner-led regional dialogues.

National consultations were integrated into ADB's country operations missions, with engagement and coordination with ministries of finance and relevant line ministries. Where possible, stand-alone RPACA consultations were also conducted at the national level. These engagements played a critical role in refining the RPACA program structure, identifying priority sectors, and informing the development of a tentative investment pipeline aligned with country needs.

Following RPACA approval, as the program moves into implementation, ADB will conduct extensive sub-project engagement, in accordance with its comprehensive due diligence standards, ensuring that women, communities, Indigenous Peoples, and other key stakeholders are meaningfully involved in planning and decision-making.

This stakeholder engagement plan is required for the GCF Funding Proposal and provides a roadmap for the program's commitments to inclusive, representative, transparent, accountable, and sustainable climate resilience outcomes.

1.0 Introduction

RPACA supports Pacific SIDS address regional and national climate challenges through an adaptive, programmatic approach. It aims to deliver large-scale and locally led solutions, build capacities, and mobilise financing through national programming cycles, innovative financing modalities, and partnerships. Submitted for funding under GCF, the program is implemented in collaboration with SPC, and SPREP.

This SEP annex ensures a comprehensive plan for stakeholder identification, analysis and engagement across the lifecycle of the RPACA Program—from design and implementation to monitoring and evaluation. The SEP is aligned with GCF’s Environmental and Social Policy, and ADB’s Environmental and Social Framework.¹ The SEP is designed to be a living document that will guide design, implementation and monitoring and evaluation of RPACA Components 1 and 2.

RPACA’s structure notably includes the following characteristics, which has implications for stakeholder engagement planning:

- **Adaptive, programmatic approach.** The final selection of most RPACA activities will occur after RPACA approval by GCF. This selection process will require stakeholder engagement, and the results of the selection (i.e. the selected activities) will determine the specific scope, levels and processes of subsequent stakeholder engagement.
- **Sub-projects under Component 2.** Component 2, which accounts for the majority of RPACA funds, is to be implemented through stand-alone, national investment projects (hereafter referred to as ‘sub-projects’). These sub-projects will follow the ADB project cycle and ADB policy requirements – meaning sub-project-specific stakeholder engagement will be undertaken, and a sub-project-specific Stakeholder Engagement Plan will be prepared for each sub-project.

This annex describes the approach, principles, procedures and aims of the stakeholder engagement for the design of the program and outlines the requirements and methods that will apply to stakeholder planning in the implementation phases.

1.1. Methodology

1.1.1 Approach

The SEP supports open, participatory, and accountable development processes using gender-responsive and culturally appropriate methods and approaches. It promotes inclusive decision-making, shared responsibility, and constructive dialogue among diverse stakeholders to strengthen credibility and foster trust. It features program co-design as a key element, which foregrounds country-led approaches. The SEP covers the ADB-led Components 1 and 2 of the RPACA program, namely, program design and implementation.

The implementation phase includes the design of specific sub-projects, which are subject to enhanced due diligence and community participation under ADB’s Environmental and Social Framework (ESF), which provides policy requirements across ten environmental and social standards, including stakeholder engagement. The ESF, under Environmental and Social Standard 10: Stakeholder Engagement and Information Disclosure (ESS10), emphasizes the

¹ ADB. 2024. *Environmental and Social Framework*.

requirements for open, transparent, and safe engagement with stakeholders affected by the project. The vision of the ESF states: “ADB also recognizes the importance of early stakeholder engagement and working with local beneficiaries and communities in the design, implementation, and monitoring of ADB operations, and is committed to working with civil society organizations and citizen networks to strengthen transparency and inclusivity in its operations.” (footnote 1)

Similarly, GCF’s Environmental and Social Policy calls for inclusive, meaningful engagement, informed participation, and transparent information disclosure to ensure trust, accountability, and legitimacy in climate initiatives.

These frameworks collectively inform the design of stakeholder engagement mechanisms that are equitable, gender-responsive, culturally appropriate, and transparent.

1.1.2 Policy Alignment

The SEP aligns with GCF’s Environmental and Social Policy (2021), including information disclosure, meaningful participation and informed participation—from design to implementation and evaluation.

The SEP is also consistent with the following ADB policy instruments:

- (i) ADB Access to Information Policy (2018)
- (ii) The Pacific Approach, 2021–2025 (2021), see Box 1
- (iii) ADB Fragile and Conflict-Affected Situations and Small Island Developing States Approach (2021)
- (iv) ADB Environmental and Social Framework (2024)
- (v) ADB’s Civil Society Approach: An Operational Approach to Enhanced Engagement, 2025–2030 (2024)
- (vi) Pathways to Resilience: ADB’s Fragile and Conflict-Affected Situations and Small Island Developing States Approach Action Plan, 2026–2030 (2026).

Box 1: The Pacific Approach

The Pacific Approach, 2021–2025 provides strategic guidance to the operations of ADB across 14 Pacific island countries. It builds on decades of experience partnering for development in the region and reflects how to effectively deliver operations in small island developing states and fragile and conflict-affected situations, drawing on ADB's Strategy 2030. It is also aligned with ADB's Fragile and Conflict-Affected Situations and Small Island Developing States Approach, 2021–2025.

The approach is guided by regional commitments on critical issues, national development plans, analytical work, and the priorities and resources provided by the Asian Development Fund 14. It emphasizes the importance of strengthening regional coordination, building institutional capacity, and delivering integrated solutions aligned with country needs.

Stakeholder engagement is central to the Pacific Approach to ensure country ownership, meaningful partnerships, and inclusive participation. By working closely with governments, communities, CSOs, private sector and other actors, ADB delivers programs and projects that are responsive to local contexts and support sustainable development outcomes.

This established approach to stakeholder engagement underpins the design of RPACA and supports the implementation of this Stakeholder Engagement Plan.

ADB = Asian Development Bank, CSO = civil society organization, RPACA = Regional Programmatic Approach on Climate Action.

Source: Asian Development Bank.

2.0 Stakeholder Engagement Strategy: Design Stage

To support a country-driven and contextually grounded RPACA program, stakeholders at regional and national levels were mapped, analyzed and engaged with for feedback and inputs to the program design. The objective of this process is to:

- (i) strengthen RPACA program design through stakeholder insights
- (ii) ensure country ownership and program alignment with national climate priorities and development strategies
- (iii) promote inclusive, gender-responsive and culturally appropriate participation across diverse stakeholder groups
- (iv) build trust, transparency and accountability in RPACA program design
- (v) understand stakeholder communications and engagement needs, and
- (vi) develop an inclusive and effective stakeholder engagement framework for sub-project implementation.

2.1 Stakeholder Mapping and Analysis

Stakeholders were identified and mapped based on their interests, concerns, constraints and influence. Identified stakeholder groups included:

- (i) government, including relevant ministries and agencies, and NDAs
- (ii) sectoral ministries and utilities
- (iii) program partners, regional agencies and funders, including ADB, SPC, SPREP, Pacific Islands Forum Secretariat and the GCF
- (iv) GCF Direct Access Entities such as Fiji Development Bank, and ministries of finance (Cook Islands, Vanuatu)
- (v) private sector actors, including micro, small, medium enterprises, local banking and insurance companies, as well as contractors and consultants.

- (vi) local communities, including traditional leaders, church groups, women, youth, Indigenous Peoples, people with disabilities (PWDs)
- (vii) national and local civil society organizations (CSOs)
- (viii) development partners, including intergovernmental agencies such as bilateral and multilateral funders, and international CSOs, and
- (ix) media, including traditional print, radio and television, state-run media, church-run media, social media including diaspora groups.

The stakeholder mapping and analysis was informed by stakeholder engagement that occurred from April 2024 to July 2026. The stakeholder mapping and analysis summary is presented in Table 1.²

² Stakeholder analysis is a dynamic process and the information in Table 1 will be updated throughout the program.

Table 1: Summary Stakeholder Mapping and Analysis

Stakeholder Group	Expected Role	Stakeholder Interests	Stakeholder Concerns/ Constraints	Stakeholder Influence	Implications for Design and Implementation
Government: national designated authorities, finance ministries, other relevant ministries and departments	- Interface between program partners and funders (ADB, SPC, SPREP, GCF) and national stakeholders - Program governance roles - Overall program design and elaboration of transformational approach. - Disseminate good practices	- Address complex and urgent climate challenges - Locally led and owned program - Alignment with and advancement of NDCs NAPs and LTSs - Sustainability of program outputs - Programmatic approach (flexibility, long-term) - Capacity building and institutional strengthening - Local solutions designed via engaging with local stakeholders - Utilize PSIDS engagement approaches and strategies	- Address urgent, immediate and long-term impacts of increasing climate change - Access to (grant) climate finance - Small private sector - Multiple climate driven shocks and challenges - Duplication and resource stress from multiple projects and processes of multiple development partners - Varied government processes - Dispersed and small populations across island(s) - High costs, vast distances	High influence on overall program design and implementation and subproject selection and oversight	- Ensure PSIDS government partners at the center of governance and implementation arrangements - Provide regular opportunities for regional and multilateral face-to-face engagement, interspersed with digital and bilateral/in-country engagement - Sub-project identification, alignment with NDCs and NAPs, and national ownership of its design and implementation - Coordinate ADB, GCF and development partner processes, where possible
Sectoral ministries and utilities	- Sub-project selection, design and implementation - Disseminate good practices	- Capacity building and institutional strengthening - Local solutions designed via engaging with local stakeholders - Utilize PSIDS engagement approaches and strategies	- Capacity to implement workforce capacity challenges; institutional capacities challenges (e.g., PFM); management systems - Sectoral technical capacity: undertake assessments, participation, gender, infrastructure design	High influence on subproject design and implementation	- Simplify and harmonize ADB, GCF and development partner processes, where possible - Prioritize capacity support and institutional strengthening
Program partners, Pacific Regional Agencies and funders: ADB, SPC, SPREP (regional direct access entities), and PIFS	- RPACA partners and co-financiers - Strategic coordination across all partners; - Design and implement RPACA components	- SPC and SPREP are accredited to GCF and mandate to mobilize climate finance - Meet climate ambitions and targets - Determine and implement the transformational approach	- Limited interaction with private sector - Incomplete enabling environment - Inadequate alignment across internal and external policies - Support government capacity	High influence on overall program design and implementation	- Ensure PSIDS lead in governance and implementation arrangements - Prioritize accountability, transparency in partnership arrangements - Foreground Pacific knowledge, approaches and systems

Stakeholder Group	Expected Role	Stakeholder Interests	Stakeholder Concerns/ Constraints	Stakeholder Influence	Implications for Design and Implementation
	Disseminate good practices	- Address complex challenges facing governments and clients - Work collaboratively with governments, clients and stakeholders - PSIDS knowledge exchange - Sub-project success and sustainability	- Limited implementation capacity for large-scale programmes - Enhance PSIDS resilience - Support governments implement long-term climate action plans, sustainably - Ensure effective development partner coordination		- Modular RPACA design approach to allow SPC and SPREP participation - Ensure complementarity, not duplication, with existing DAE pipelines
GCF Direct Access Entities (e.g., Fiji Development Bank, Cook Islands MFEM, Vanuatu MOF)	- Future RPACA pipeline partners - execution of sub-projects - Pipeline development and country engagement - Provide local context, safeguards, and fiduciary inputs - Support accreditation requirements for national entities	- Access to GCF resources and pipeline visibility - Strengthening institutional capacity and role in climate finance - Alignment with national priorities and mandates - Build accreditation readiness - Increase direct access to climate finance	- Limited implementation capacity for large-scale programmes - Limited accreditation scope constraints (fiduciary, ESS, size thresholds) - Resource and staffing limitations - High staff turnover	Medium–high influence (country-level influence; variable regionally)	- Include readiness and preparatory support components - Sequence engagement under RPACA components 1-4 (short-term via ADB, long-term via Regional DAEs) - Provide technical assistance and mentorship arrangements - Ensure complementarity, not duplication, with existing DAE pipelines
Private sector actors, including MSMEs, local banking and insurance companies, as well as contractors and consultants	- Project design and delivery as consultants, contractors - Project beneficiaries and key target group (Component 1 focuses on private sector development;	- Access to finance - Market access - Improved infrastructure - Business opportunities - Innovative financial solutions - Reduced risks - Streamlined regulatory systems - Benefit from green' banking operations	- Exposure to increasing climate risks - Capacity, workforce skills and availability - High costs of doing business - Small scale of Pacific projects - A lack of bankable pipeline - Funding and liquidity constraints - High perceived and actual credit risk	High influence. Support required for successful implementation of RPACA	- Ensure private sector component design reflects Pacific context - Conduct regular market soundings and analysis, prepare tailored strategies to attract private sector - Engage private sector representative organizations - Ensure participation in the design, implementation,

Stakeholder Group	Expected Role	Stakeholder Interests	Stakeholder Concerns/ Constraints	Stakeholder Influence	Implications for Design and Implementation
	Component 1 focuses on banking and insurance sector)	Increased investment in private sector adaptation activities			evaluation and dissemination of financial tools under RPACA component 1 Reserve bank, local bank and insurance companies benefit from capacity development
Local communities: traditional leaders, church groups, women, youth, Indigenous Peoples, PWDs	- Beneficiaries - Implementation partners - Knowledge sources - Mobilize communities - Disseminate good practices	- Locally-led, sustainable climate adaptation solutions - Culturally and socially diverse approaches - Livelihood protection and diversification - Climate resilient, gender- and PWD responsive infrastructure - Respecting and harnessing traditional knowledge and effectively integrating it with scientific design - Contextually appropriate engagement approaches	- Balancing climate impacts with day-to-day needs and community development priorities - Capacity to engage and implement - Distance, cost, time of engagement - Limited communication capacity or ability to effectively interact with external stakeholders - Limited knowledge of RPACA objectives and aims, and differentiation among other programs	High influence on subproject implementation and site selection	- Engage in early, regular and culturally appropriate engagement, in sub-project design and implementation - Use inclusive, safe, participatory engagement processes with FPIC for each sub-project, with community engagement opportunities built into implementation - Design stakeholder engagement and communication strategies that use existing channels (e.g., church meetings, village committees, women's and youth group events, CSOs) - Support required for engagement in design and delivery - Utilize indigenous knowledge - Adopt tailored engagement approaches for specific groups e.g., women, PWDs, Indigenous
Civil Society: regional, national, local CSOs, community-based organizations, faith-based groups, plus	- Beneficiaries - Implementation partners - Knowledge and data providers - Facilitators	- High interest in climate adaptation and community engagement in PSIDS - Access to finance, skills and technologies	- Lack of financing to support civil society approaches - Capacity to engage and implement - Multiple development partner requests for consultations,	Medium influence on public awareness via networks and advocacy	- Provide opportunities for CSOs to participate in project technical advisory body - Ensure culturally appropriate engagement, in sub-project design and implementation

Stakeholder Group	Expected Role	Stakeholder Interests	Stakeholder Concerns/ Constraints	Stakeholder Influence	Implications for Design and Implementation
international CSOs	- Sub-project monitoring - Disseminate good practices	- Demonstrated locally led climate adaptation in Pacific, including TEK and culturally led approaches - Utilize Pacific leadership, indigenous knowledge and skills - Communities at the center of design and implementation - Transparency, awareness, and monitoring of program aims and outputs - Participation in sub-project selection - Social enterprise models - Support for youth entrepreneurship and youth climate action	- engagement and knowledge with little clear and immediate return - Limited knowledge of RPACA objectives and aims, and differentiation among other programs - Likely to have heterogenous approaches and views within countries, sub-regions		- Use inclusive, safe, participatory engagement processes with FPIC for each sub-project, with community engagement opportunities built into implementation - Leverage on CSO networks for GEDSI inclusion - Support required for engagement in design and delivery - Utilize existing CSO engagement mechanisms and channels for GEDSI and community outreach - Inputs to shape design to meet local challenges - Provide grounded and grassroots perspectives, especially on GEDSI inclusion
Development partners, including intergovernmental agencies, multilateral and bilateral funders	No direct roles in program	- Enduring interest in climate adaptation in PSIDS - Delivery of own complementary programs - Looking for good practices to replicate and upscale.	- Capacity stresses may affect their own programs - Crowded development space	Medium influence; engage to maximize coordination and avoid duplication	- Conduct early and sustained engagement - Align parallel processes for two-way information flow with PIFS in governance structure
Media, including mainstream, community, social media, including diaspora social media groups	No direct role in program	- Enduring interest in climate adaptation in PSIDS - Pacific news and stories - Audience engagement - Human interest stories - Revenue from advertising	- Lack of knowledge and understanding of RPACA - Capacity to report issues across PSIDS	Medium. Ability to shape public perceptions and attitudes	Ensure stakeholder communication strategy encompasses regular media engagement, with explainers and human-interest stories

ADB = Asian Development Bank, AE = Accredited Entities, CSO = civil society organization, DAE = Direct Access Entity, ESS = Environmental and Social Standards, FPIC = free, prior, informed consent, GCF = Green Climate Fund, GEDSI = gender equality, disability, and social inclusion, LTS = long term strategy, MFEM = Ministry of Finance and Economic Management, MOF = Ministry of Finance, MSME = micro, small, medium enterprise, NAP = national adaptation plan, NDC = nationally determined contributions, PFM = public financial management, PIFS = Pacific Island Forum Secretariat, PSIDS = Pacific small island developing states, PWD = people with disabilities, RPACA = Regional Programmatic Approach on Climate Action, SPC = The Pacific Community, SPREP = Secretariat of the Pacific Regional Environment Programme, TEK = traditional ecological knowledge.

Source: ADB.

During the RPACA design phase, a stakeholder engagement process was followed that was inclusive, representative, country-led and accountable. This included engagement with a range of stakeholders, over 2024–2026, in a series of forums, technical workshops, and consultation sessions, at both regional and national levels. Regional workshops and sessions were led by country co-chairs representative of NDAs (Palau and Cook Islands), ADB specialists, SPC and SPREP. Country consultations included dedicated sessions for RPACA with key country stakeholders, and RPACA engagement in ADB country programming missions. The purpose of this inclusive, multilevel process was to ensure representative inputs into the RPACA design to ensure the design is grounded in country and regional climate adaptation needs. As consultations occurred at the regional and national levels, key design decisions were fed back to national stakeholders for accountability.

2.2 Regional Consultations

The RPACA team followed the principles of inclusive co-design, and diversity of representation of key stakeholder groups when preparing the stakeholder engagement process for the RPACA design. Between 2024 and 2026, the RPACA program partners conducted six regional workshops with key stakeholders to strengthen program design. Two of these workshops, in 2024 and 2026, were convened by the RPACA working group co-chairs, the NDAs from Cook Islands and Palau. The co-chairs played a central role in convening the events, guiding the design of the workshops, and leading the facilitation of selected sessions. They also engaged directly with the GCF and regularly convened accredited entities through a dedicated working group. In addition, three key regional partner-led events also provided a platform for further regional RPACA consultations. Critical areas of focus included identifying country needs and priorities, securing regional and national ownership, as well as defining responsibilities, including engagement strategies to facilitate the issuance of No Objection Letters (NOLs) through NDAs. In addition, a further regional targeted workshop session dedicated to informing CSOs about RPACA and gaining feedback was also held. Overall, these workshops provided Pacific SIDS the opportunities to shape the final program design, enhance regional coordination, and ensure the RPACA is technically robust, strategically aligned, and nationally led and owned.

Table 2 presents details of regional consultations, with more information provided in the appendices.

Table 2: RPACA Regional Consultations

Date	Event Name	Location	Participants	Appendix Number
8–12 April 2024	Regional RPACA Consultation	Nadi, Fiji	90 participants from 14 PSIDS representing NDAs, relevant ministries, plus ADB, SPC, SPREP	Appendix 1
4–12 May 2025	GCF Regional Dialogue (side meeting)	Rarotonga, Cook Islands	At least 45 participants from 13 PSIDS representing NDAs, relevant ministries, plus ADB, GCF SPC, SPREP, PIFs and CSOs	Appendix 2
10–17 August 2025	Pacific Climate Change Roundtable (side meeting)	Apia, Samoa	50+ participants from 14 PSIDS representing NDAs, relevant ministries, plus ADB, GCF, SPC, SPREP	Appendix 3
9–13 March 2026	RPACA Design Consultation Workshop	Nadi, Fiji	75 participants from 13 PSIDS representing NDAs, relevant ministries, ADB, development partners (PIFS), SPC, SPREP, GCF CSOs, private sector representatives	Appendix 4
19 March 2026	RPACA Regional CSO Consultation Session	Nadi, Fiji	35 participants from CSOs, plus ADB	Appendix 5
15-17 July 2026	CFAMS Preparatory and Prioritisation Workshop	Nadi, Fiji	36 participants from 14 PSIDS representing NDAs, relevant ministries, ADB and development partners	Appendix 6
22 July 2026	RPACA NDA-ADB Meeting	Sydney, Australia	6 participants from NDAs plus ADB	Appendix 7

ADB = Asian Development Bank, CFAMS = Climate Finance Access and Mobilisation Strategy, CSO = civil society organization, GCF = Green Climate Fund, NDA = National Designated Authority, PIFS = Pacific Island Forum Secretariat, PSIDS = Pacific small island developing state, RPACA = Regional Programmatic Approach on Climate Action, SPC = The Pacific Community, SPREP = Secretariat of the Pacific Regional Environment Programme.

Source: Asian Development Bank.

2.3 National Consultations

To ensure the program is representative, nationally led and transparent, national consultations have been central to the development of the RPACA program design. Engagement has taken place through two complementary approaches: ongoing ADB country programming processes and dedicated RPACA meetings at the country-level. Together, these have provided a platform for national stakeholders to build a shared understanding of the program, identify priorities, and contribute meaningful inputs to its design. This dual track approach reflects a continuous and iterative engagement process that has progressively shaped RPACA design in alignment with country needs and priorities.

2.3.1 ADB Country Program Pipeline Consultations

ADB had been conducting ongoing national consultations in the Pacific on climate adaptation and private sector development through its country operations missions for some time, which was

amplified when ADB conducted a mid-term review of its long-term corporate strategy, Strategy 2030, in 2024, and identified climate and private sector development as key strategic focus areas. While RPACA was not introduced as a formal, standalone program in its country pipeline engagements over 2024 and 2025, its core concepts, including a programmatic approach on climate action, strengthened coordination, and improved access to climate finance—have been consistently reflected in discussions and programming with countries over time. This enabled a shared understanding of the program and strengthened alignment across stakeholders on country needs and priorities, securing strong national ownership.

Systematic national engagement on RPACA began in January 2026 as part of ADB country operations missions. At these country operations mission discussions and workshops, ADB climate focals presented an overview of the program which included opportunities for country feedback. National stakeholders, including line ministries and ministries of finance, were able to seek program clarifications, provide inputs for project allocation criteria, and identify and prioritize potential projects for inclusion in the RPACA pipeline. These discussions were crucial to ensure that proposed RPACA activities aligned with national programs, plans, and strategies as well as ADB country programs for efficient implementation and resource leveraging.

2.3.2 National Meetings

Where possible, the program was presented to key national stakeholders through dedicated RPACA country consultations. These meetings enabled ADB RPACA specialists to introduce the program in greater detail to line ministries, climate focal points, and other sectoral agencies, as well as CSOs and development partners, to provide feedback and inform the design and prioritization of the RPACA program. The details for national consultations are presented in Table 3.

Table 3: National Consultations and Missions for RPACA Program and Pipelines Development

Country	Participants	Appendix Number
Cook Islands	NDA, Line Ministries, CSOs	Appendix 8
Fiji	NDA, Line Ministries	Appendix 9
Kiribati	NDA, Line Ministries	Appendix 10
Marshall Islands	NDA, Line Ministries	Appendix 11
Federated States of Micronesia	NDA, Line Ministries	Appendix 12
Nauru	NDA, Line Ministries	Appendix 13
Niue	NDA, Line Ministries	Appendix 14
Palau	NDA, Line Ministries	Appendix 15
Papua New Guinea	NDA, Line Ministries	Appendix 16
Samoa	NDA, Line Ministries, CSOs, Private sector	Appendix 17
Solomon Islands	NDA, Line Ministries, CSOs	Appendix 18
Tonga	NDA, Line Ministries, Private sector, CSOs	Appendix 19
Tuvalu	NDA, Line Ministries	Appendix 20
Vanuatu	NDA, Line Ministries, CSOs	Appendix 21

ADB = Asian Development Bank, CSO = civil society organization, NDA = National Designated Authority, RPACA = Regional Programmatic Approach on Climate Action.

Source: Asian Development Bank.

2.3.3 Civil Society Consultations on RPACA Design

Consultations were held with CSOs on RPACA including: (i) a workshop (Appendix 5), (ii) CSO representation (specifically, the Pacific Islands Association of NGOs, and the Pacific Islands Climate Action Network) in March 2026, RPACA regional design workshop in Nadi (Appendix 4); and (iii) consultations with civil society at the country and bilateral levels. A dedicated consultation with Pacific CSOs, back-to-back with Pacific Resilience Facility, was undertaken on 19 March 2026. The consultation presented an overview of the RPACA proposal and its stakeholder engagement approach, gather initial feedback on the design and potential synergies with CSO-led initiatives, and seek civil society input on engagement modalities for regional and national implementation to inform the RPACA stakeholder engagement plan. Furthermore, country consultations with CSOs include CSO engagement in the ADB country operations missions of Cook Islands (Appendix 8), Samoa (Appendix 17) and Tonga (Appendix 19). Additionally, a consultation was held with youth representatives and youth-focused CSOs in Vanuatu in May 2026 (Appendix 22), and another consultation was held with CSOs in Solomon Islands in June 2026 (Appendix 23). Further, consultations have been held with specific international CSOs including Conservation International (Appendix 24).

2.4 Scope and Outcomes of Consultations

Throughout these consultations, including country programming meetings, dedicated RPACA consultations, and bilateral discussions, a range of priorities were identified across infrastructure, renewable energy, food security, water, waste management, nature-based solutions and ecosystem-based adaptation, ocean health, innovative finance, relocation, and health. Stakeholder engagement also helped identify country-specific needs, capacity considerations, and opportunities to strengthen alignment with national priorities and regional initiatives. As of September 2026, ADB has completed consultations with all 14 Pacific SIDS across a wide range of stakeholder groups, engaging 475 participants, including 246 women and 226 men. A summary of these consultations is provided in Table 4.

Table 4: Stakeholder Engagement Consultations

Number of key stakeholder groups involved in RPACA design consultations	Total: 193 14 NDAs 14 MOFs 64 Other ministries, government offices/departments 29 Development partners 67 Civil society organizations 5 Private sector entities or representatives	
TOTAL	Total: 475 Women: 246 Men: 226 Unknown: 3	
Number of stakeholder engagement workshops, meetings, focus groups	35	

MOF = Ministry of Finance, NDA = National Designated Authority
Source: Asian Development Bank.

In summary, this iterative engagement process supports the development of a country-driven and context-sensitive RPACA program, progressively shaped through sustained stakeholder consultations and strategic pipeline development.

3.0 Stakeholder Engagement: Implementation, Monitoring and Reporting Stages

Stakeholder engagement in the RPACA implementation, monitoring and reporting stage will occur primarily at the sub-project level through ADB's and the relevant government's due diligence processes. In accordance with ADB's Environmental and Social Framework, each sub-project must follow a comprehensive stakeholder engagement and information disclosure process, as guided by Environmental and Social Standard 10 (ESS10). The key steps for include a process of stakeholder identification and analysis, stakeholder engagement planning and implementation, information disclosure and meaningful consultation, monitoring and reporting, and a grievance redress process. The requirements of ESS10 to develop a stakeholder engagement plan for each sub-project will apply.

The principles for stakeholder engagement applied at the sub-project level reflect those for the development of this SEP.

1. Inclusive and representative: to balance diverse stakeholder interests and strengthen program legitimacy and trust.
2. Transparent and accountable: the SEP guided by ADB and GCF policies to ensure clear disclosure and build confidence.
3. Gender-responsive and culturally appropriate: methods are tailored to Pacific contexts and local community norms.

The following stakeholder engagement processes will apply:

3.1 Country Programming

Stakeholder engagement is essential for engagement and identification of investment priorities at the country level through the country programming process. Country programming is an annual inclusive process that engages with an array of actors including government ministries, the private sector, development partners, and civil society actors. This process is led by ADB's resident mission in the country and ensures that ADB operations are aligned with national development plans and responsive to country priorities.

Under country programming and country partnership strategy preparation ADB conducts comprehensive stakeholder analysis and inclusive consultations with a broad array of actors, including government ministries, CSOs, the private sector, and development partners. These participatory processes directly inform the development of the Country Partnership Strategy.

3.2 Sub-project Preparation

During preparation, each sub-project will follow ADB's comprehensive due diligence and quality assurance process. Each of these processes promote early, effective and meaningful stakeholder engagement to ensure, and these are described below.

3.2.1 ADB Environmental and Social Framework

In 2024, ADB approved its ESF. The ESF includes ESS10 on Stakeholder Engagement and Information Disclosure. ESS10 applies to all projects with ADB financing and/or under ADB administered sovereign and private sector projects and their components, regardless of their

source of financing, and thus will apply to all RPACA sub-projects. The ESF recognizes that stakeholder engagement is an “inclusive process initiated as early as possible and conducted throughout the project cycle” (footnote 1). All RPACA sub-projects will be required to develop a systematic approach to stakeholder engagement. The stakeholder engagement plan will align with the environmental and social management framework outlined in Annex 6, and fully align to the program’s Free, Prior and Informed Consent protocol - for full details see Annex 6.

For each sub-project, a Stakeholder Engagement Plan will be prepared, disclosed and updated, that must address “(i) stakeholder identification and analysis, (ii) stakeholder engagement planning and implementation, (iii) information disclosure, (iv) meaningful consultation, (v) monitoring and reporting, and (vi) addressing and responding to concerns and grievances” (footnote 1). It must outline how stakeholders are engaged, the methods of consultation, and how feedback is integrated into design. For engagement with Indigenous Peoples, data will be disaggregated, where relevant and appropriate, to reflect the diverse social, cultural, and demographic contexts of the Pacific, including relevant Indigenous knowledge, values, and Pacific cosmologies.

Under the ESF, the borrower/client must “maintain and disclose a documented record of stakeholder engagement. Such records will include a description of the stakeholders consulted, a summary of the feedback received, and a brief explanation of how the feedback was taken into account, or the reasons why it was not” (footnote 1).

Box 2: Definition of Stakeholders

Individuals, communities, or groups who (i) are affected or likely to be affected by a project and are referred to as “project-affected persons;” and/or (ii) may have an interest in a project and are referred to as “other interested parties.” Project-affected persons and other interested parties may be natural or legal entities.

Source: ADB. 2024. Environmental and Social Framework.

The full requirements of ADB’s ESF and specifically ESS 10 are outlined in the Environmental and Social Framework, including requirements for meaningful consultation, zero tolerance for any form of reprisals, effective grievance redress processes, and information disclosure.

3.2.2 Additional Tools and Approaches for Stakeholder Engagement

Beyond the comprehensive and meaningful stakeholder engagement and information disclosure requirements under the ESF, RPACA sub-projects will employ and utilize additional analytical tools approaches to stakeholder engagement.

The **RPACA Regional Advisory Panel** provides non-binding guidance from key stakeholders on ADB sub-project proposal (Box 3).

Box 3: RPACA Regional Advisory Panel

The Regional Advisory Panel is an independent external peer review body that provides non-binding recommendations on RPACA sub-project proposals. It includes a wide range of stakeholders from Pacific island countries such as government technical staff, civil society, gender/youth, and academic representatives, to ensure that Pacific ownership, culture and values are appropriately integrated into project design.

The panel provides structured input into project development for RPACA Steering Committee endorsement. It also serves as an important platform for inclusive participation and feedback, strengthening transparency, accountability, and regional ownership in decision-making.

RPACA = Regional Programmatic Approach on Climate Action.
Source: Asian Development Bank.

The ADB pre-**Poverty and Social Analysis** (PSA) and full PSA serve as a foundational tool to identify participation opportunities and potential social risks. PSA is an integral part of ADB's sovereign and nonsovereign operations, informing the design of partnerships and investments to optimally reach beneficiaries. It is an overarching approach to assess the social impacts of projects and programs on the well-being of different groups of the beneficiary population, particularly on the poor and most vulnerable sectors.

A preliminary PSA (pre-PSA) is done at the sub-project concept phase to identify and analyze issues such as:

- (i) likely poverty and social issues in the sub-project;
- (ii) sub- project potential beneficiaries, including the poor, vulnerable, and marginalized groups;
- (iii) potential impact channels and expected changes, across six impact channels (employment, prices and wages, taxes and transfers, access, assets, agency or empowerment);
- (iv) potential opportunities, risks, challenges, barriers for beneficiaries, including for poor and marginalized groups to access project benefits;
- (v) potential project design measures to advance social inclusion and reduce inequality.

A comprehensive PSA is then done at the project design phase - an advanced analysis to confirm assumptions made during the project concept phase and refine project design features or device alternatives to maximize the benefits for the poor and vulnerable population. Stakeholder identification and engagement is an integral part of this process.

The **Gender Assessment and Action Plan** (see Annex 8) provides detailed description on the RPACA approach to gender equality and social inclusion, including stakeholder engagement.

Subjects may include an optional **Participation Plan**. Participation plans identify categories of stakeholders, the objective of their involvement, why they are included, the approach and depth to participation, the participation method, who is responsible, the timeline and budget allocated.

The **Project Administration Manual** (PAM) summarizes the arrangements for stakeholder engagement in project implementation, including implementation arrangements covering the roles of ADB, executing and implementation agencies, project management units, and other stakeholder engagement mechanisms such as sub-project steering committee arrangements. It

also includes a stakeholder communication strategy, which guides the approaches to stakeholder communication through sub-project implementation.

Stakeholder engagement is supported in project design through project readiness financing and/or technical assistance used to design ADB projects. It includes the technical, economic, social, environmental, and financial assessments needed to design and process a project for ADB financing.

3.3 Implementation, Monitoring, and Reporting

Stakeholder engagement during project implementation will follow the principles and action plans laid down in approved project planning documents, including the sub-project SEP, and would align with ADB's policies. These principles and processes that RPACA sub-project stakeholder engagement will follow are outlined in previous sections, namely guided by ADB and GCF's requirements. As previously discussed, implementation of these plans will be inclusive and representative, transparent and accountable, gender responsive and culturally appropriate engagement.

At the implementation stage, stakeholder engagement intensifies, focusing on collaborative delivery, accountability, and adaptive management, and includes:

- Participatory monitoring and evaluation (M&E) mechanisms—such as community consultations, focus group discussions, and stakeholder workshops—are used to **track progress, identify challenges, and validate project outcomes**. These mechanisms are essential for course correction, learning, and improving transparency and accountability.
- **Guiding Document:** The Project Administration Manual provides detailed implementation guidance, including social, gender, and participation elements.
- **Stakeholder Communication Strategy:** A core component of the PAM, the stakeholder communication strategy establishes a framework for timely, inclusive, and transparent communication among all stakeholders.
- **Grievance Mechanism:** Enables stakeholders to raise concerns or complaints without fear of retribution, ensuring that grievances are addressed in a timely and fair manner.
- **ADB Accountability Mechanism:** Provides an independent platform for affected persons to report alleged non-compliance with ADB policies and seek redress.

The budget for monitoring and evaluation will be included in the M&E budget line with the note that the budget for the interim and final evaluations will be charged to the AE fee following GCF's evaluation guidelines. Other necessary core M&E related activities (e.g., hiring of consultants such as for the development of the management information system, undertaking surveys or studies) will be included in the M&E budget line (Annex 4 of the RPACA full funding proposal).

4.0 Conclusion

Stakeholder engagement in the **Regional Programmatic Approach on Climate Action** has been, and continues to be, central to shaping a country-driven and context-sensitive program design that supports positive adaptation outcomes in the Pacific. This iterative process fosters ownership, accountability, and inclusiveness across all stages of the project cycle. Engagement has also strengthened regional coordination, helped align priorities, and informed practical implementation considerations across participating countries. Ongoing dialogue at both regional

and national engagement provides a strong foundation for continued engagement, supporting transparency and contributing to equitable and sustainable climate resilience initiatives.

Key Points:

- **Continuous and iterative engagement for country-owned program design.** Stakeholder engagement has taken place over time through multiple consultation platforms, progressively informing the development of RPACA and strengthening a shared understanding of its objectives and approach.
- **Inclusive and country-driven alignment with national priorities.** Consultations have engaged a broad range of stakeholders, including governments, development partners, CSOs, and the private sector, ensuring that RPACA reflects both regional and country needs, priorities, and capacities.
- **Stakeholder engagement across the project lifecycle.** Engagement is embedded throughout the ADB sub-project lifecycle, from strategic planning through implementation to final evaluation, supporting a coordinated and programmatic approach.
- **Transparent, culturally appropriate and responsive engagement mechanisms.** Clear communication, feedback and grievance mechanisms that are culturally appropriate, support transparency, accountability, and adaptive program delivery throughout implementation.

Annex 7 is submitted as a formal requirement of the GCF Funding Proposal.

Appendices

Appendix 1: RPACA Regional Consultation Meeting: Nadi, Fiji, 2024

RPACA REGIONAL CONSULTATION MEETING

8-12 April 2024, Nadi, Fiji

Modality: In-person

Objectives

The consultation workshop provided an opportunity for Pacific SIDS, regional organizations, development partners and the Green Climate Fund (GCF) to define a programmatic, long-term approach to climate adaptation in the Pacific. The workshop aimed to

- (i) Identify with Pacific SIDS key features of a meaningful regional programmatic approach to climate action.
- (ii) Assess with Pacific SIDS how a regional programmatic approach could enhance access to climate finance.
- (iii) Identify Pacific SIDS priority areas/sectors and related existing pipelines and funding sources;
- (iv) Map the region's climate finance landscape to identify gaps, weaknesses and areas for increased support.
- (v) Provide a platform for key stakeholders in the Pacific to share activities, partnerships and allocated resources.

Key Takeaways

- **A country-led and regionally coordinated approach to climate action.** The meeting represented a first-of-its-kind, country-designed, led, and owned regional process bringing together stakeholders to align on country priorities, map the climate finance landscape, and strengthen coordination among partners to achieve PSIDS goals and objectives for climate action. The meeting was also the first time non-Pacific country organisations were able to present their work and undertake bilateral meetings with countries, facilitated by the country co-chairs.
- **Country priorities.** During the meeting, the following Pacific SIDS priority areas were identified: infrastructure, renewable energy, food security, water, waste management, nature-based solutions and ecosystem-based adaptation, ocean health, innovative finance, relocation, and health.
- **Fit for purpose guiding principles.** These priorities will be guided by the following fit-for-purpose principles:
 - (i) Accelerate access to climate finance through the GCF/other donor funding sources;
 - (ii) Upscale and utilize across the region's emerging economies of scale;
 - (iii) Coordinate and leverage partnerships through a common approach;
 - (iv) Incorporation of substantial capacity building/capabilities according to national and regional needs; and
 - (v) Compatible with and complements national systems as value adding.
- **Complementary initiatives.** Potential synergies were identified with complementary initiatives, including the Pacific Resilience Facility, Unlocking Blue Pacific Prosperity, and others, to achieve the 2050 Strategy for the Blue Pacific Continent.

- **Regional climate partnership.** A regional climate partnership will support the GCF program. Discussions highlighted the need for a more efficient, transparent, well-coordinated regional modality to address climate finance and climate change impacts across the Pacific. Although the Regional Climate Partnership is currently limited in scope and membership, stakeholders expressed interest in joining in the near term.
- **Alignment on program scope and country participation.** The RPACA can progress once all countries have agreed on its approach and their key concerns addressed, including alignment with national and regional capacities. This also includes clarifying that not all national priorities will be included under the multi-sector approach, while understanding that these could be addressed through other stakeholder projects and programs in the region.
- **Next steps.** Pacific SIDS and regional partners will attend the Pacific Climate Change Roundtable event from 8-10 May 2025, in Apia, where the above discussions will be advanced.

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Appendix 2: GCF Regional Dialogue: Rarotonga, Cook Islands, 2025

GCF REGIONAL DIALOGUE WITH PACIFIC AND ASIAN SIDS RPACA Presentation and Consultation/Meetings 6 May 2025, Rarotonga, Cook Islands Modality: In-person

Objectives

The Regional Dialogue aims to bring together National Designated Authorities (NDAs), Accredited Entities (AEs), Delivery Partners (DPs), and other GCF partners to accelerate their engagement with the GCF. The RPACA was presented as one of the emerging developments from the Pacific by RPACA Working Group Co-Chair Wayne King, Cook Islands, on Day 1.

Key Takeaways

- **A strengthened understanding of RPACA as a regional programmatic approach.** The presentation built on earlier RPACA consultations, providing an opportunity to further engage stakeholders on the RPACA concept and its evolving design. It was highlighted as a model for cooperative regional programming which is essential for PSIDS given their shared vulnerabilities and resource constraints. RPACA also aims to reduce duplication, increase coherence, and improve finance flows to an underfunded region.
- **Commitment to collaboration and coordination across regional stakeholders.** Countries and partners expressed a willingness to work collaboratively with GCF, encouraging the use of regional platforms like the Pacific Climate Change Roundtable (PCCR) and RPACA to support alignment of priorities, coordination, and to present integrated, programmatic proposals.

RPACA-related meetings with GCF Secretariat, Co-Chairs, Countries, and Accredited Entities

Key Takeaways

- **RPACA concept note updates.** The RPACA concept note was submitted to GCF on 31 March 2025, following extensive consultation led by the Cook Islands and Palau Co-Chairs and supported by 13 Pacific countries and 3 AEs (ADB, SPC, and SPREP). The concept note covers five thematic areas: resilient infrastructure, renewable energy, water, waste, and food security, with contributions from ADB, SPREP, SPC, MFEM Cook Islands, and Pacific Development Banks. The concept note has not reached the GCF Asia-Pacific Regional Director's desk, which has delayed the internal review process.
- **Concept note rationale clarifications.** ADB flagged that pushing granular requirements into the concept note risks overlapping with readiness activities.
- **GCF preliminary feedback.** GCF highlighted that the climate rationale was too generic. GCF requested clearer articulation of climate risks, drivers at both national and regional levels, and expected results with links to IPCC, NDCs, and NAPs.

- **RPACA funding proposal updates.** Pacific SIDS affirmed continued participation in funding proposal development; 10 confirmed, 4 remain undecided. ADB emphasized that detailed country activities are deferred to funding proposal stage, and that a common approach paper is under development by all AEs to streamline rationale and Theory of Change.
- **ADB project focus and alignment with country priorities.** ADB outlined its areas of focus, including climate-resilient infrastructure, innovative financing, and coastal protection, noting alignment with country pipelines and tailored financial instruments.
- **Requests for clarification on allocation and participation.** DMCs, including the Cook Islands and FSM, sought greater clarity on equitable country allocations and flexibility in sector participation.
- **Considerations for engagement timelines and continuity.** Stakeholders noted the importance of maintaining continuity in engagement processes, particularly in the context of evolving government focal points and timelines for feedback. These factors may affect No Objection Letter (NOL) processes, underscoring the need for early and sustained engagement to support timely approvals.
- **Opportunities for de-risking at scale.** RPACA is seen as a strategic opportunity to de-risk investments at scale, especially in infrastructure and waste sectors. ADB can take the lead on loan-based components. However, it was underscored that RPACA is a complementary mechanism, not a replacement for national GCF pipelines.
- **Next steps.** The next in-person consultation was scheduled for Apia, Samoa, August 2025.

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Mr. Tj Imrur Oscar Remengesau III, Senate Committee Member For Tourism, Environment, Maritime, and Climate Change

United Nations Capital Development Fund (UNCDF)

Jitka Malora

GCF

Mr. Hemant Mandal - Director, DAPAC
Ms. Princess Kaite Corporal, DAPAC
Ms. Eldana Djumalieva, DINVS
Mr. Hakim Hadjel, DAPAC
Ms. Alyssa Holganza, CIO-FO
Mr. Ebere Ihetu, DAPAC
Ms. Bayaraa Jigmiddash
Mr. Sokleang Kim, DAPAC
Ms. Melanie King, DAPAC
Mr. Krishna Krishnamurthy, DLAC
Mr. Marsel Kuzyakov, DCS
Ms. Diane McFadzien, DAPAC
Mr. So Ozaki, DAPAC, DPSF
Mr. Mayuresh Patange, DPSF
Ms. Samantha Rabine, DAPAC
Ms. Jennifer Rubis, CSIO-F
Mr. Exsley Taloiburi, OGA
Mr. Gerald Tyson Wong, DPSF

ADB

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Appendix 3: Regional Consultation: Pacific Climate Change Roundtable, Apia Fiji, 2025

PACIFIC CLIMATE CHANGE ROUNDTABLE RPACA Meeting with Co-Chairs, countries, and direct access entities 10-17 August 2025, Apia, Samoa Modality: In-person

Objectives

Organized by the Pacific Regional Environment Programme (SPREP), the Pacific Climate Change Roundtable (PCCR) is a key mechanism for accelerating regional climate action. Discussions on RPACA were included as part of a cluster of regional meetings that took place from 10-17 August. The objectives included

- (i) Providing PSIDS with updates on the RPACA concept note development;
- (ii) PPF
- (iii) Reviewing country priorities; and
- (iv) Reviewing country participation in RPACA and gathering country inputs for project criteria.

Key Takeaways

- **Country priorities and national pipelines.** Discussion on country priorities highlighted the need to revisit and refine national pipelines following the GCF dialogue, including ongoing efforts to rationalize project pipelines.
- **Inputs to inform project allocation criteria.** Discussions on country participation in RPACA focused on inputs to inform criteria for project allocation. Stakeholders drew on priorities identified during the regional meeting in Nadi, Fiji meeting in April 2024, as well as subsequent country indications of interest and engagement.
- **Coordination to support program efficiency.** These insights are being used to inform the development of proposed allocation criteria, ensuring that participation reflects country priorities while supporting a balanced and transparent approach across the program. While individual agencies will continue to apply their own approaches, stakeholders emphasized the need to coordinate and use existing forums and programming processes to avoid duplication and reduce transaction costs.
- **Continued stakeholder engagement for country prioritization.** Participants also proposed a regional workshop in Q1 2026 to consolidate priorities from all 14 countries, alongside potential sub-regional meetings. On project selection and resource allocation, the working group agreed to avoid premature details, while noting the importance of clear country participation and the ability for countries to opt out.
- **Streamlining No Objection Letter (NOL) processes.** Stakeholders also explored simplifying the NOL process, including options such as joint or consolidated letters. It was noted that any such approaches would need to align with existing GCF policies and procedures.
- **Further RPACA stakeholder engagement opportunities.** The meeting also discussed the recent FEMM and PIFS' work on CFAMS, including plans for a preparatory workshop in October 2025 ahead of an Investment Forum. The working group also supported

including RPACA in the TOR of this workshop and using this as a platform to better understand national and regional priorities related to innovative finance.

- **Requirements for formal validation and decision-making.** While consultations may occur in parallel with other meetings, stakeholders emphasized that validation of decisions will require the presence of nationally designated authorities and appropriately mandated representatives.

Participants

ADB Pacific DMC Representatives

Cook Islands

Ms. Celine Dyer
Ms. Charlene Akaruru
Ms. Eileen Story
Ms. Linda Siegele
Mr. Raymond Newnham
Ms. Tangimama Vavia
Ms. Taputukura-O-Te-Rangi Mariri
Ms. Tessa Vaetoru
Mr. Wayne King

Fiji

Mr. Daniel Lund
Mr. James Viernes
Ms. Jeremaia Foiakau
Mr. Mikaele Finau
Mr. Misaeli Funaki
Mr. Napolioni Boseiwaqa
Mr. Senivasa Waqairamasi
Ms. Setaita Tamanikaiyaroi

Federated States of Micronesia

Ms. Ann Albert
Ms. Lucille Apis-Overhoff

Kiribati

Mr. Ian Tekarawa
Mr. Tieri Tamoia

Marshall Islands

Mr. Bear Salomon
Ms. Maria Esogon

Nauru

Mr. Kalvary Porte
Ms. Phaedora Harris
Mr. Reagan Moses

Niue

Ms. Alana Fiafia Richmond-Rex
Ms. Charlotte Magatogia
Ms. Felicia Pihigia-Talagi
Ms. Gaylene Tasmania
Ms. Moira Enetama

Palau

Mr. Joseph Aitaro
Mr. Kenley Kenneth
Mr. Mcmichael Jr. Mutok
Mr. TJ Remengesau
Mr. Xavier Matsutaro

Papua New Guinea

Mr. Iki Peter
Ms. Josephine So-Onguku

Samoa

Ms. Bernadette Amosa
Mr. Isaia Lautasi
Ms. Siliafai Chong Wong
Ms. Toiata Apelu-Uili

Solomon Islands

Mr. Chris Teva
Mr. Henry Tufah
Mr. Jonathan Tafiariiki

Tonga

Mr. Aisea Fungavai
Mr. Akesa Loumoli
Ms. Fololita Sila
Mr. Laitia Fifita

Tuvalu

Ms. Dolores Leneuoti
Mr. Joe Moeono-Kolio
Mr. Luka Selu

Ms. Mesepele Lauti

Vanuatu

Mr. Christopher Bartlett

Ms. Florence Iautu

Mr. Hendricks Tabi

Mr. Nelson Kalo

Mr. Willy Missack

Pacific Island Forum Secretariat

Mr. Karlos Moresi

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Ms. Salome Tukuafu

Mr. Fred Patison

SPC

Mr. Dirk Snyman

Mr. Kunal Singh

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Appendix 4: RPACA Regional Consultation: Design Consultation Workshop Nadi, Fiji, 2026

RPACA REGIONAL DESIGN CONSULTATION WORKSHOP 9-13 March 2026, Nadi, Fiji Modality: In-person

Objectives

The RPACA Design Consultation Workshop brought together Pacific SIDS, regional organizations, development partners, and the Green Climate Fund (GCF) to collectively shape the design of the RPACA program. The workshop aimed to

- (i) Clarify RPACA focus areas for ADB components 1 and 2, sub-project criteria, allocation principles, and resource-sharing modalities;
- (ii) Discuss the shared regional climate rationale and context;
- (iii) Review the Theory of Change, Results Framework, and reporting arrangements; strengthen alignment, communications, and knowledge management; and
- (iv) Discuss program architecture, governance, and NDA engagement mechanisms.

Day 1: Strategic Framing and Ownership

Key Takeaways

- **RPACA is a necessary shift in adaptation planning and finance.** Speakers and country representatives emphasized that climate change impacts in the Pacific are escalating rapidly and require a fundamental change in how adaptation is planned and financed. RPACA represents a shift from standalone projects to long-term, sequenced adaptation pathways.
- **Country ownership.** Countries highlighted the need for assertiveness and national ownership, including the ability to reject misaligned proposals
- **Guidance by institutional knowledge.** NDAs were emphasized as holding critical institutional knowledge that must guide project design from inception.
- **Importance of clarity.** Participants called for greater clarity on the substance of RPACA, including how priorities are selected and how national pipelines are protected.
- **Grounded in the Pacific context.** The day reinforced that RPACA must be demand-driven, politically endorsed, and grounded in the Pacific context, including high vulnerability, limited absorptive capacity, and exposure to extreme events.

Day 2: Climate Assessments, Finance Systems, and Inclusion

Key takeaways

- **Early, system-wide climate assessments are critical** to shaping transformational adaptation, rather than late-stage climate-proofing.

- **Avoid duplication.** Countries cautioned strongly against duplicating existing NAPs, vulnerability assessments, and sector studies, and called for better use of existing evidence.
- **Key actors.** Ministries of Finance were identified as central actors in:
 - (i) Translating climate risk into economic and fiscal terms;
 - (ii) Developing coherent, programmatic investment pipelines; and
 - (iii) Mobilizing and managing climate finance.
- **Long-term capacity building.** Capacity building must be long-term, institutional, and embedded, addressing staff retention and institutional continuity rather than short training cycles.
- **Gender equality and social inclusion featured prominently,** with consensus that inclusion must be transformative, context-specific, adequately resourced, and embedded across all RPACA components.

Day 3: Investment Criteria, Typologies, and Country Priorities

Key takeaways

- **Validation of GCF-aligned adaptation investment criteria,** emphasizing adaptation additionality, paradigm shift, and demonstrable resilience outcomes.
- **Beyond climate proofing.** There was strong agreement that adaptation investments must go beyond climate-proofing development and clearly reduce vulnerability.
- **Systems-based approaches.** Countries expressed broad support for systems-based approaches, including ridge-to-reef planning and nature-based solutions as complements to grey infrastructure.
- **Validation of country priorities.** Countries presented and validated priority investment pipelines, with convergence around: coastal resilience, water security, resilient transport, energy security, and urban and social infrastructure.
- **Guided by country priorities.** The discussions confirmed that RPACA should scale and sequence country-identified priorities, rather than redefine them.

Day 4: Climate Finance Access, Governance, and Implementation Reality

Key Takeaways

- **Access to climate finance remains the primary bottleneck** due to complex requirements, limited institutional capacity, and high transaction costs.

- **Project preparation challenges.** Weak and slow-moving project pipelines were linked to staff shortages and long preparation timelines.
- **No Objection Letter (NOL) processes** were identified as a major administrative hurdle, particularly for multi-country and multi-component proposals.
- **Countries expressed cautious interest in private sector engagement,** insurance, and risk-sharing mechanisms, while stressing that these must not increase debt burdens or complexity.

Participants

ADB Pacific DMC Representatives

Cook Islands

NDA: Climate Change Cook Islands Division of the Office of the Prime Minister

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Ministry of Finance and Economic Management

Ms. Angelia Williams, Director

Ms. Eileen Story, Development Coordination Division

Ministry of Infrastructure

Mr. Phillip Ngatoko, Director

Office of the Prime Minister

Mr. Raymond Newnham, GCF Liaison Officer

Fiji

NDA: Ministry of Environment and Climate Change

Mr. Sivendra Michael, Permanent Secretary

Ms. Elaine Sharma, Climate Change Officer

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Ministry of Finance

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Fiji Development Bank (FDB)

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Kiribati

NDA: Ministry of Finance and Economic Development

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Ms. Karetita Tekautu, Economist

Office of the President

Mr. Baiera Eritai, Deputy Secretary

Marshall Islands

NDA: Climate Change Division, Ministry of Environment

Mr. Clarence Samuel, Director

Mr. Bear Salomon, Climate Change Coordinator

Ministry of Public Works, Infrastructure & Utilities

Mr. Lobaj Kaminaga, Building Code Officer (Building Safety Regulations)

Nauru

NDA: Department of Climate Change and National Resilience

Mr. Reagan Moses, Secretary of Climate Change

Ms. Jaala Jeremiah, Director for Climate Action

Ministry of Finance

Ms. Vianka Ribauw, Social Sector Specialist

Niue

Infrastructure, Water Supply Division

Mr. Tagavaitoa Tukuitonga, Water Supply Trainee

Ministry of Foreign Affairs

Ms. Sierra Sionetama, Foreign Affairs Officer

Palau

NDA: Office of Climate Change, Office of the President

Mr. Xavier E. Matsutaro, Head / National Climate Change Coordinator

Ministry of Finance (Bureau of Budget Planning)

Ms. Lynna Thomas, Senior Project Specialist

Papua New Guinea

NDA: Climate Change and Development Authority

Mr. Ruel Yamuna, Special Envoy for Climate and Environment

Department of Works and Highways

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Ministry of Natural Resources and Environment

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Solomon Islands

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Ministry of Infrastructure and Development

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Ministry of Finance and Treasury (Climate Finance and Resilience Unit)

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Tonga

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Ms. Luisa Malolo, Director of Climate Change

Ministry of Infrastructure

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Ministry of Finance (Treasury Division)

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Tuvalu

NDA: Ministry of Home Affairs, Climate Change, and Environment

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(Not specified)

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Vanuatu

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Ministry of Lands and Natural Resources – Department of Water Resources

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Ms. Salome Tukuafu, Strategic Partnerships and Donor Relations Adviser

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Mr. Dirk Snyman, Climate Finance Coordinator

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Mr. Amini Delaisainiai, Programming Co-design Lead

Global Green Growth Institute (GGGI)

Ratu Sakiusa Tuisolia, Regional Director

Pacific Islands Association of NGOs (PIANGO)

Mr. Sepesa Rasili, President / Board Member, Fiji Council of Social Services

Pacific Islands Private Sector Organisation (PIPSO)

Mr. Edward Bernard, CEO, Fiji Commerce & Employers Federation

Pacific Islands Climate Action Network, (PICAN)

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Mr. Rahul Tikaram, Senior Climate Change Officer, SPSO, CCSD

Mr. Erick Sarut, Senior Climate Change Office, PNGRM

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Ms. Emma Walters, Senior Social Development Specialist, CCSD

Ms. Alexia Sotiriadou, Water Resources Specialist, AFNR

Ms. Mark Edel Diaz, Senior Operations Assistant (CCSD)

Ms. Juliana Binte Ithnin, Senior Operations Assistant (SPSO)

Mr. Dennis Fenton, Project Development Specialist and Team Lead, Consultant

Mr. Connon Andrews, Coastal Adaptation Specialist, Consultant

Ms. Michaela Conine, Consultant, CCSD

Mr. John Sutton, Climate Resilient Infrastructure Specialist, Consultant

Ms. Colleen Peacock-Taylor, Gender Specialist, Consultant

Appendix 5: RPACA Regional CSO Consultations, Nadi, Fiji 2026

SESSION WITH REGIONAL CIVIL SOCIETY ORGANIZATIONS Regional Pacific Resilience Facility Workshop 19 March 2026 Modality: In-person

Objectives

- (i) Present an overview of the RPACA proposal and plans for stakeholder engagement;
- (ii) Gain initial feedback on the RPACA design; and determine areas of synergy and alignment with civil society organization (CSO)-led programs and activities; and
- (iii) Gain initial feedback from civil society on engagement preference for engagement during regional and national sub-project implementation of RPACA.

Key Takeaways

- **Consider streamlining approaches to reduce duplication.** CSOs mentioned the challenges of their limited resources and the pressures of engaging with multiple initiatives across partners, including the Pacific Resilience Fund.
- **Resource constraints.** CSO representatives raised concerns about the difficulty for local CSOs to access climate funding, including from the GCF, due to technical complexities and tight competition for funds. Long-term support is required.
- **Roles of CSOs.** CSOs play advocacy roles on climate and climate-related issues, plus operational/service delivery roles on adaptation projects. CSOs also provide opportunities for innovative local-level pilots that can then be scaled. These roles are complementary and are important for sustainability, accountability and transparency.
- **Social inclusion.** CSOs are key advocates for and service providers in inclusive development, specifically disability inclusion, women and youth. The participants emphasized the need to work closely with organizations for people with disabilities, women's and youth groups, and ensure government infrastructure embodies universal design for accessibility.
- **Meaningful consultations.** While recognizing the challenges of multiple interactions with different development partners, participants expressed a desire for more in-depth consultations with CSOs on RPACA, including how CSOs can influence specific-subproject design. Program partners should ensure that engagement is more meaningful.
- **Key points for RPACA**
 - (i) **Funds for local CSOs.** RPACA could offer funding support with simplified engagement mechanisms to local CSOs to implement complementary human and social development and small-scale, local adaptation projects.
 - (ii) **Roles of CSOs in subprojects.** Consider and propose mechanisms for CSO-led initiatives within the program, including the potential for CSO-led sub-projects or components, and provide meaningful opportunities for CSO engagement at the earliest stages of sub-project design and implementation.
 - (iii) **Country Focus.** The RPACA team should engage at the country level with CSOs on program design and implementation, following meaningful consultation principles.

Participants

Civil Society Organizations

Fiji

Pacific Youth Council (M)
Pacific Council of Churches (F)
ADRA (F)
ADRA (F)
Pacific Disability Forum (F)
Fiji Association of the Deaf (F)
Fiji Association of the Deaf (F)
Fiji Association of the Deaf (F)
350.org (M)
350.org (M)
Pacific Islands Climate Action Network (M)
Pacific Islands Climate Alliance for Climate Justice (PIFA4CJ) (F)
Pacific Islands Climate Alliance for Climate Justice (PIFA4CJ) (F)
Diva For Equality (F)
Pacific Islands Farmers Organization Network (F)
Femlink (F)
Pacific Islands Association of NGOs (PIANGO)/Fiji Council of Social Services (M)

Kiribati

Pacific Disability Forum – Te Toa Matoa (M)
Pacific Disability Forum (M)
Kiribati Climate Action Network (F)

Niue

Niue Island Association for NGOs

Papua New Guinea

Touching the Untouchables (F)

Marshall Islands

Pacific Islands Climate Action Network (M)
Pacific Islands Farmers Organization Network (F)

Samoa

Pacific Disability Forum – Nuanua O Le Alofa (M)
Pacific Disability Forum (M)
Pacific Islands Climate Action Network – 350 Pacific (F)

Solomon Islands

Pacific Disability Forum – People With Disability Solomon Islands (F)
Pacific Disability Forum – Disabled People's Association of Solomon Islands (M)
PIANGO – Development Services Exchange (M)
Oxfam – West 'Are'Are Rokotanikeni Association (F)

Tonga

Pacific Youth Council (F)

Tonga Civil Society Forum (F)

Vanuatu

Pacific Disability Forum – Vanuatu Society for People Living With Disability (F)

Pacific Youth Council (F)

ADB

Mr. Alvin Chandra, Senior Climate Change Officer, CCSD.

Ms. Allison Woodruff, Principal Water Security Specialist, SD2

Ms. Emma Walters, Senior Social Development Specialist (Civil Society and Participation), CCSD

Appendix 6: Regional Consultation: CFAMS Workshop, Nadi, Fiji 2026

CLIMATE FINANCE ACCESS AND MOBILISATION STRATEGY PREPARATORY AND PRIORITISATION WORKSHOP

15–17 July 2026, Nadi, Fiji

Modality: In-person

Objective

The Climate Finance Access and Mobilisation Strategy (CFAMS) Preparatory and Prioritisation Workshop was convened by the Pacific Islands Forum Secretariat. The workshop brought together representatives from forum member countries, regional organisations, development partners, multilateral development banks, climate funds, private sector institutions and technical partners to advance implementation of CFAMS. The workshop objectives were to

- (i) validate national climate finance priorities and investment concepts;
- (ii) identify opportunities for regional aggregation of investments;
- (iii) strengthen understanding of investment readiness;
- (iv) connect countries with financing institutions and development partners, including the private sector; and
- (v) prepare a pipeline of priority concepts towards the Pacific Climate Finance Investment Forum scheduled for 2027.

RPACA was presented as a case study during a session on regional initiatives and alignment.

Key Takeaways

- **Continuing climate finance limitations in the Pacific.** Despite increasing global climate finance flows, Pacific SIDS continue to receive only a very small proportion of available finance. Structural challenges including small markets, limited institutional capacity, high transaction costs and fragmented project pipelines continue to constrain access.
- **Regional approaches to climate finance.** The workshop reaffirmed that CFAMS provides a regional framework for coordination and aggregation rather than replacing national investment planning processes. Participants recognised the importance of regional approaches that address shared challenges while strengthening national implementation.
- **Validation of national climate finance portfolios and investment opportunities.** Countries reviewed and validated their climate finance portfolios and identified priority investment concepts aligned with national plans and strategies. Participants identified existing investment gaps, confirmed ongoing initiatives, and highlighted areas requiring additional project preparation support.
- **National priorities and investment planning.** Participants reaffirmed that national priorities must remain the foundation of all future programming through alignment with national plans and strategies.
- **Regional investment priorities.** Building on national priorities, participants grouped investment concepts into thematic regional programmes capable of generating economies of scale and attracting larger financing partners. Initial thematic areas included: infrastructure, energy security and renewable energy, food systems and food security,

nature-based solutions and ecosystem resilience, and water/WASH. Participants stressed that regional programmes should aggregate national priorities rather than create new priorities and focus on bankable investments with clear regional value-add.

- **Regional programmatic approaches.** RPACA was presented during a session on regional initiatives alongside other case studies. Participants discussed opportunities to build on existing initiatives rather than establishing entirely new programmes. Strong support was expressed for strengthening coordination across regional organisations and ensuring complementarity between national and regional investments.
- **Innovative climate finance.** Partners discussed a range of innovative financing approaches such as blended finance, private sector investment, concessional lending and grant financing, among others. Discussions emphasised that strengthening the enabling environment and improving project preparation are essential for attracting larger volumes of public and private investment.
- **Complementary finance instruments.** Participants recognized that grants will continue to play an essential role for Pacific SIDS, particularly for adaptation, institutional strengthening and project preparation. At the same time, countries acknowledged increasing opportunities to utilize concessional lending and blended finance where these improve financing terms, crowd in private capital and do not compromise long-term debt sustainability.
- **Limited national capacity to prepare investment ready projects.** Participants consistently highlighted that the principal constraint facing Pacific SIDS is preparing investment-ready projects. Key challenges include limited institutional coordination, inadequate project preparation capacity, insufficient technical and economic analysis, limited availability of climate and geospatial data, and the complexity of navigating the requirements of financing institutions.
- **Readiness funding.** Readiness funding was recognized as a critical enabler for strengthening systems, capacity, and absorptive capacity to secure project investment. Participants recognized that robust systems are an underlying requirement for easing access to finance and investment readiness.
- **Emerging regional investment priorities.** Emerging regional investment priorities identified relevant to RPACA included energy security projects and climate-resilient infrastructure.
- **Next Steps.** Participants agreed to (where appropriate):
 - (i) Continue refining national priority investment concepts and project pipelines.
 - (ii) Strengthen national coordination mechanisms to support climate finance programming.
 - (iii) Develop regional investment packages by aggregating national priorities where regional approaches provide additional value.
 - (iv) Work with regional organisations and partners to strengthen project preparation and investment readiness.
 - (v) Align investment concepts with the requirements of multilateral climate funds, development finance institutions and private investors.

- (vi) Utilise available readiness resources to strengthen institutional capacity and project preparation.
- (vii) Ensure regional initiatives complement national priorities and existing regional programmes while avoiding duplication.
- (viii) Continue identifying opportunities for innovative financing, including blended finance, private sector participation and Pacific-owned financing mechanisms.
- (ix) Maintain collaboration through CFAMS implementation arrangements to monitor progress and advance the emerging regional investment pipeline.

Participants

ADB Non-Regional Members

Australia

Climate change representation (Unknown)

ADB Pacific DMC Representatives

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Ms. Mere Cakaunitabua, Ministry of Finance

Ms. Shareen Swami, Ministry for Strategic Planning, National Development and Statistics

Kiribati

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Niue

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Palau

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Papua New Guinea

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Samoa

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Vanuatu

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Mr. Tony Luke

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Non ADB Pacific DMC Representatives**New Caledonia**

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Commonwealth Climate Finance Access Hub

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Ms. Victoria Faasili
Ms. Kelera Oli
Mr. Amit Singh

SPREP

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Ms. Salome Tukuafu

UNFCCC

Mr. Grant Kirkman

UNDP

Mr. Vineil Narayan
Ms. Malvina Singh
Mr. Asif Shah
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ADB

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OPEC Fund

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Climate Finance Consultants

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CFAN

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Ms. Nandni Vandana

Appendix 7: RPACA NDA-ADB Meeting, Sydney, Australia, 2026

RPACA NDA-ADB MEETING

Side meeting during Pre-COP and COP31 discussions, facilitated by RPACA Co-Chairs

22 July 2026, Sydney, Australia

Modality: In-person

Objectives

The RPACA consultation meeting was facilitated by the RPACA Co-Chairs and brought together National Designated Authorities from Fiji, Nauru and Tuvalu as well as ADB. The meeting aimed to

- (i) Provide progress updates on the RPACA funding proposal;
- (ii) Align on country priorities and financing preferences; and
- (iii) Agree on next steps for advancing RPACA.

Key Takeaways

- **RPACA funding proposal progress update.** ADB shared that the funding proposal is progressing through the GCF review process. Most technical comments from the GCF Secretariat have been addressed, with remaining discussions focused on the appropriate financing modality for adaptation investments.
- **Country preferences on financing modality for adaptation.** RPACA Co-Chairs and NDAs reaffirmed the importance of ensuring that financing arrangements remain aligned with country priorities and the needs of Pacific SIDS. There was broad recognition of the longstanding regional emphasis on grant-based adaptation finance, while acknowledging that sovereign governments retain the discretion to determine their preferred financing approaches. NDAs also noted that broader discussions on climate finance instruments are best considered through ongoing dialogue between countries and the GCF, with a preference for grant financing for adaptation.
- **Alignment with national priorities.** Fiji emphasized the importance of ensuring that financing arrangements remain aligned with national priorities and Fiji's fiscal considerations for adaptation finance (grants), while supporting continued dialogue on the financing modality for adaptation investments. Tuvalu highlighted the importance of aligning RPACA with national climate priorities and existing climate investment pipelines, and welcomed continued engagement to ensure complementarity and effective identification of pipelines.
- **Focus on complementarity of initiatives to avoid duplication.** The discussion highlighted the importance of maintaining strong alignment between RPACA investments, national development priorities, and existing climate investment pipelines. RPACA Co-Chairs and NDAs emphasized the need for continued engagement to ensure complementarity with other climate initiatives and to avoid duplication or unintended impacts on countries' broader climate finance portfolios. ADB confirmed that it will continue working closely with participating countries to refine project pipelines and technical assistance support.

- **Next steps: continued collaborative approach.** RPACA Co-Chairs and NDAs welcomed the continued advancement of the RPACA proposal through the GCF appraisal process while outstanding implementation issues are addressed collaboratively. It was agreed that continued dialogue among participating countries, ADB, and the GCF will be important to support a country-driven approach and facilitate timely approval of the program.
- **Next steps: communicate country preference for grant financing.** The RPACA Co-Chairs and three RPACA participating countries requested that ADB, in its capacity as GCF Accredited Entity, continue to communicate the collective regional position to the GCF Secretariat, namely that adaptation finance under RPACA should remain grant-based.

Participants

ADB Pacific DMC Representatives

RPACA Co-Chair: Cook Islands

Mr. Wayne King, Director of Climate Change, Climate Change Cook Islands, Office of the Prime Minister

RPACA Co-Chair: Palau

Mr. Xavier Erbai Matsutaro, National Climate Change Coordinator, Office of Climate Change, Office of the President

Fiji NDA: Ministry of Environment and Climate Change

Mr. Sivendra Michael, Permanent Secretary

Nauru NDA: Department of Climate Change and National Resilience

Mr. Reagan Moses, Secretary

Tuvalu NDA: Ministry of Home Affairs, Climate Change and Environment

Ms. Pepetua Latasi, Permanent Secretary

ADB

Mr. Alvin Chandra, Senior Climate Change Officer, PLCO, CCSD

Appendix 8: National Consultations – Cook Islands

RPACA COUNTRY CONSULTATION: COOK ISLANDS

27 March 2026

Modality: Hybrid

Objectives

Building on the outcomes from the March 2026 RPACA regional consultations in Nadi, Fiji, this session formed part of in-country RPACA stakeholder engagement with the Cook Islands' National Designated Authority (NDA), the Department of Climate Change Cook Islands, as well as the Ministry of Internal Affairs, the Ministry of Financial and Economic Management, and civil society organizations (CSOs). The goal was to ensure alignment with national strategies and the ADB pipeline, as well as government consensus for proposed RPACA sub-projects. The objectives included

- (i) Present RPACA design, components, and timeline toward GCF submission.
- (ii) Confirm the Cook Islands' priority sub-project pipeline, under Component 2.
- (iii) Agree on indicative outcomes, activities, and resource allocation for proposed investments.
- (iv) Gather CSO feedback on RPACA design, and areas for alignment with CSO led initiatives.

Key takeaways

- **A shared understanding of RPACA approach.** The presentation provided government stakeholders with a clear overview of RPACA. It was noted that the ADB RPACA funding proposal for \$250 million will be submitted at the end of April 2026.
- **RPACA allocation approach.** Allocation is proportional to concessional resources under ADB's country programs to enable leveraging of ADB resources; and potential for blending. The minimum floor is \$10 million to ensure smaller countries receive sufficient resources. The maximum ceiling is approximately \$20 million, for larger countries to ensure more equitable allocations. A reserve of \$20-25m is being considered for any country to access based on strong implementation progress.
- **National priorities.** ADB shared that the national priorities identified by government in the RPACA regional workshop in Fiji, March 2026, were mapped against the National Adaptation Plan. Overlapping priority areas with the ADB pipeline included infrastructure and renewable energy.
- **Cook Islands' RPACA allocation and alignment with ADB pipeline.** One ADB pipeline project was identified as suitable for RPACA: the Rarotonga Airport Infrastructure Upgrade Project, 2028. This has a proposed RPACA allocation of \$2 million for the outer island airport masterplan and feasibility study. The second project identified was the Outer Islands Airport Project with a proposed allocation of \$12.36 million. This project is currently not part of the ADB pipeline but has potential for 2030. Together, these two projects have a combined total allocation of \$14.36 million.
- **Government feedback.** Government colleagues agreed to tag RPACA funds to the Outer Islands Airport Project, subject to ADB pipeline approval in 2029/30. The NDA expressed

disappointment with the amount of indicative allocated funds given the Cook Islands involvement in RPACA as Co-Chair.

- **CSO initiatives.** Chamber of Commerce Cook Islands presented related climate and environment initiatives.
- **CSO feedback.** At the end of the discussion, Chamber of Commerce Cook Islands confirmed broad support for RPACA.

Participants

ADB Pacific DMC Representatives

Ministry of Internal Affairs

Ms. Maru Mariri Tepou, Manager Client Services and Acting Head

Ms. Grace Maurangi, Director for Social Protection and Labour Services

Ms. Mereina Herman, Manager for Social Inclusion and Family Services

NDA: Department of Climate Change Cook Islands, Office of the Prime Minister

Ms. Terito Story, Acting Director

Mr. Raymond Newnham, GCF Advisor

Ministry of Finance and Economic Management

Ms. Eileen Story, Climate Finance Access Network (CFAN) Advisor, DCD

Ms. Angelia Williams, Director of Major Projects and Procurement Support Division

Civil Society Organizations

Mr. John Tierney, Treasurer, Muri Environmental Care Group

Mr. Ty Connal, Support Officer, Punanga Turuturu Itivaine

Ms. Sharon Kareroa, CEO, Punanga Turuturu Itivaine

Ms. Jackie Rongo, Director, Korero o te Orau (online)

Mr. Steve Anderson, Board Director, Chamber of Commerce

ADB

Ms. Allison Woodruff, Principal Water Security Specialist, SD2

Ms. Lavenia Tama, Principal Country Officer, COOPCO, PARD

Ms. Amber Raymond, Senior Operations Assistant, COOPCO, PARD

RPACA COUNTRY CONSULTATION: COOK ISLANDS
18 August 2026
Modality: Virtual

Objectives

The consultation formed part of in-country RPACA stakeholder engagement with the Cook Island's National Designated Authority (NDA), the Department of Climate Change, Office of the Prime Minister. The objectives of the meeting were to

- (i) Review proposed financing arrangements, including the balance between GCF grant resources, concessional finance, and ADB financing.
- (ii) Clarify implementation timelines, project readiness requirements, and allocation of resources.
- (iii) Discuss governance arrangements, project management capacity, and support mechanisms for project preparation and implementation.
- (iv) Review emerging GCF terms and conditions, including disbursement requirements and clawback provisions.

Key Takeaways

- **Preference for grant financing.** Cook Islands confirmed its current preference for grant financing and is not prepared to consider GCF concessional finance at this stage. The Government noted that any future consideration of concessional finance would depend on a significantly larger GCF allocation and further project design work.
- ADB clarified that GCF and ADB resources will be packaged as a single financing vehicle, with funding allocations and disbursement arrangements determined at the project level.
- **RPACA start date.** Cook Islands raised concerns regarding the indicative 2029 implementation start date, noting that a long delay after RPACA approval would be difficult politically. ADB explained that the timeline reflects project readiness, country programming constraints, available ADF resources, and implementation capacity considerations.
- ADB noted that while physical investments may not commence immediately, technical assistance, planning, feasibility studies, climate risk assessments, and project preparation activities can begin earlier, subject to available resources and readiness support.
- **Implementation capacity and support.** The Cook Islands emphasized the need for early implementation support and project preparation capacity, including project management unit (PMU) functions, coordination support, procurement preparation, and stakeholder engagement before investments commence.
- ADB clarified that national PMUs for investment projects have been budgeted under Component 2 investment management costs, while GCF would not allow funding of broader national coordination platforms under Component 1 because such support is expected to be accessed through GCF Readiness resources.
- The Cook Islands highlighted concerns regarding country implementation capacity and stressed the importance of establishing support mechanisms prior to project rollout to avoid implementation delays.
- **Flexibility of allocations and disbursement schedules.** ADB advised that flexibility may exist during implementation to reallocate unused funding among countries, subject to GCF approval, country ceilings, and co-financing ratio requirements. However, significant uncertainty remains regarding GCF approval of such reallocations.

- Discussions highlighted ongoing negotiations with GCF on disbursement schedules, implementation thresholds, clawback provisions, expenditure milestones, and commitment requirements, with ADB advocating for realistic implementation schedules reflecting Pacific SIDS contexts.
- Participants noted increasing GCF pressure toward concessional finance and stricter disbursement requirements. Concerns were raised that these approaches do not adequately reflect the realities and capacity constraints of Pacific SIDS.
- ADB agreed to support ongoing engagement with Cook Islands and participate in a proposed NDA consultation session to discuss RPACA updates, funding proposal developments, and emerging GCF requirements.
- **Next Steps.** The following actions were agreed during the consultation
 - (i) Cook Islands NDA to communicate directly with GCF regarding its position on concessional finance from GCF.
 - (ii) ADB to provide updated RPACA documentation and Independent Technical Advisory Panel-stage materials for NDA review and regional discussions.
 - (iii) ADB to further discuss project preparation support and potential TA arrangements for Cook Islands airport investments.
 - (iv) NDA network and ADB to convene a follow-up discussion on RPACA, GCF terms and conditions, and advocacy with GCF Board members regarding SIDS-specific financing considerations.
 - (v) Continued engagement on implementation readiness, PMU arrangements, and funding allocation issues as RPACA progresses toward approval.

Participants

ADB Pacific DMC Representatives

NDA: Department of Climate Change Cook Islands, Office of the Prime Minister

Mr. Wayne King, Director of Climate Change

Mr. Raymond Newnham, GCF Advisor

Ministry of Finance and Economic Management

Mr. Tessa Vaetoru, Development Programme Manager

ADB

Ms. Allison Woodruff, Principal Water Security Specialist, SD2

Ms. Lavenia Tama, Principal Country Officer, COOPCO, PARD

Mr. Alvin Chandra, Senior Climate Change Officer, CCSD

Mr. Klaus Prochaska, Senior Financial Sector Specialist, PSOD

Appendix 9: National Consultations – Fiji

RPACA COUNTRY CONSULTATION: FIJI

2 June 2026

Modality: Virtual

Objectives

The consultation formed part of in-country RPACA stakeholder engagement with Fiji's National Designated Authority (NDA), the Ministry of Environment and Climate Change, and the Ministry of Finance (MOF). The goal was to secure government consensus for proposed RPACA sub-projects. The objectives included

- (i) Confirm Fiji's support for RPACA.
- (ii) Discuss priority sub-project pipeline under Component 2.
- (iii) Inform the NDA of tentative country allocation.

Key Takeaways

- **Country commitment.** The NDA reiterated Fiji's strong commitment and support for RPACA
- **No Objection Letter (NOL).** The NDA will make every effort to expedite issuance of the NOL. However, clearance is also required from MOF, and Fiji is in the middle of budget discussions. The NDA is targeting NOL issuance for June, although this may extend into early July.
- **Fiji's proposed RPACA allocation.** ADB advised the NDA on the tentative RPACA allocation of \$20 million for Component 2.
- **Component 2 project priorities.** After internal review and further discussion of ADB's proposed pipeline, Fiji has identified the following projects for support under Component 2. In order of priority, these include:
 - (i) Critical Bridges Project Phase 2
 - (ii) Nadi-Lautoka Water Supply and Sanitation Project
 - (iii) Viti Levu Transmission Program (Tranches 1 and 2)
- **Preferred project for Component 2 funding.** The NDA confirmed that it would like to allocate the full Component 2 allocation of \$20 million to the Critical Bridges Project, given its strong potential for community-level adaptation.
- **Component 1 priorities.** The NDA also articulated its priorities for Component 1 as follows:
 - (i) Enhance public financial management capacity;
 - (ii) Enhance risk analytics, as climate risk assessments are undertaken for financial risks (policy and financial reforms);
 - (iii) Climate actions linked to tax reforms;

- (iv) Explore initiatives similar to those previously implemented by the Reserve Bank of Fiji (RBF) to integrate climate data into expected credit loss models to strengthen financial resilience.
 - (v) Assess the potential for debt-for-nature swaps by building context-specific evidence on their suitability and feasibility, recognizing that international experience and outcomes have been mixed;
 - (vi) Enhance the capacity of national financial institutions and RBF (such as RBF climate unit);
 - (vii) Support regulation of banks in line with green taxonomy;
 - (viii) Explore other green/blue/thematic instruments, such as a new government bond in line with previous government efforts.
 - (ix) Encourage local banks and insurance companies to increase updates of blue/green products; and
 - (x) Build capacity of SMEs to address challenges.
- **Status of RPACA funding proposal.** ADB confirmed that the funding proposal remains on track for GCF Board approval in October 2026.
 - **Next steps.** ADB will update Fiji's priority project under Component 2 and share the NOL package with the NDA. The NDA will endeavor to expedite the NOL process.

Participants

ADB Pacific DMC Representatives

NDA: Ministry of Environment and Climate Change

Mr. Sivendra Michael, Permanent Secretary

Mr. Ravneeth Dewan, Climate Finance Advisor

Ministry of Finance

Ms. Sisilia Nalaide, Manager, Debt Management Unit

ADB

Ms. Allison Woodruff, Principal Water Security Specialist, SD-2

COUNTRY OPERATIONS MISSION: FIJI
22 April 2026
Modality: Hybrid

Objectives

ADB conducts the country operations mission (COM) annually with developing member country governments to align on pipeline priorities, discuss ongoing support, and gather government feedback. The April 2026 COM for Fiji also included a briefing for the National Designated Authority (NDA) colleagues from the Ministry of Environment and Climate Change on RPACA preparation progress and provided an opportunity for country inputs and feedback. Specific objectives included

- (i) Validate and refine Fiji's proposed RPACA sub-projects;
- (ii) Discuss indicative resource allocations; and
- (iii) Ensure alignment with national climate priorities and ADB's pipeline.

Key takeaways

- **A shared understanding of RPACA approach.** The presentation provided government stakeholders with a clear overview of RPACA. It was also noted that the ADB RPACA funding proposal for \$250 million will be submitted at the end of April 2026.
- **National priorities.** ADB shared that the national priorities identified by the government during the RPACA regional workshop in Fiji, March 2026, were mapped against the country's National Adaptation Plan (NAP) and the ADB pipeline (required for GCF eligibility). As a result, energy was identified as the most suitable area for RPACA focus.
- **Fiji's RPACA resource allocation and alignment with ADB pipeline.** Under RPACA Component 2 the Viti Levu Energy Circuit Project was identified as a suitable ADB pipeline project with a proposed RPACA allocation of \$20 million. Although this focuses on mitigation, adaptation could be integrated into grid resilience to be eligible for RPACA support.
- **Continued dialogue.** After the RPACA regional workshop in Fiji, March 2026, the NDA requested further discussion on additional projects for RPACA support.
- **Additional ADB projects for RPACA consideration.** ADB SPSO shared that RPACA resources are also being considered for the Vitu Levu Transmission Project, 2027 and the Vitu Levu Transmission Project Phase 2, 2029. This is taking a blended financing approach with sovereign and non-sovereign financing. It is envisaged that ADB financing will take place in two tranches through a mix of concessional financing from ADB and the Climate Investment Funds, OCR financing and RPACA grants and cofinancing.
- **Next Steps.** ADB will coordinate follow up meeting with the NDA to discuss and confirm RPACA priorities and allocation.

Participants

ADB Pacific DMC Representatives

NDA: Ministry of Environment and Climate Change

Mr. Sarwan Kumar, Principal Climate Change Officer, Mitigation

Mr. Prashant Rajput, Climate Mitigation Officer

Mr. Rohit Samuel, Communications Coordinator

ADB

Mr. Alvin Chandra, Senior Climate Change Officer, CCSD

Ms. Allison Woodruff, Principal Water Security Specialist, SD2

Ms. Emma Allen, Principal Country Specialist, SPSP, PARD

Mr. Jay Roop, Principal Safeguards Specialist (Environment), SPSO, OSFG

Mr. Jonathan Pryke, Principal Operations Specialist, SPSO, PARD

Ms. Leba Sovea, Programs Analyst, SPSO, PARD

Ms. Mary Kim, Senior Environment Specialist, CCSD

Mr. Rahul Tikaram, Senior Climate Change Officer, CCSD

Ms. Samantha Sy, Senior Legal Officer, OCG

Mr. Spencer Nigel Robinson, Operations Assistant, SPSO, PARD

Mr. Tu'i Sikivou, Programs Officer, SPSO, PARD

Mr. A'aron Psalms, SPSO, PARD (Consultant)

Ms. Arianne Olegario (Consultant)

Ms. Joy Amor Baily, SD2 (Consultant)

Ms. Eva McGovern, Knowledge Management and Communications Specialist, CCSD (Consultant)

Appendix 10: National Consultations – Kiribati

COUNTRY OPERATIONS MISSION: KIRIBATI

26 February 2026

Modality: Hybrid

Objectives

ADB conducts the country operations mission (COM) annually with developing member country governments to align pipeline priorities, discuss ongoing support, and gather government feedback. The February 2026 COM for Kiribati included a focus on ADB technical assistance support and future activities on climate change adaptation, disaster risk management, and environment. This included a briefing for colleagues from the office of Te Beretitenti (OB) on RPACA preparation progress and provided an opportunity for country inputs and feedback.

Key Takeaways

- **A shared understanding of RPACA approach.** The presentation provided government stakeholders with a clear overview of RPACA. This included the core objective of bringing together NDAs and GCF Accredited Entities, including ADB, SPREP, and SPC, under a common objective, governance, and coordination framework. This approach is intended to facilitate more efficient access to GCF resources across the region, supporting the scaling up of country-level climate change investments. ADB's role and areas of focus within the program were also outlined.
- **Government priorities.** Currently, OB priorities are focusing on the expansion of disaster-responsive multi-purpose warehouses and enhanced collaboration with stakeholders. OB are also trying to identify the appropriate technologies, beyond seawalls, for community resilience to coastal erosion and flooding, especially for the outer islands.
- **Government feedback.** OB colleagues recalled past ADB interest in a land reclamation project for climate adaptation and inquired if there is room for this type of work in the upcoming pipeline. ADB colleagues clarified that currently, the bank can't be an AE for individual projects. If RPACA gets approved, this could be a possibility moving forward.
- **Alignment on upcoming regional design workshop.** ADB briefed OB colleagues on the RPACA Design Consultation Workshop in Nadi, Fiji, March 2026. This event will support the development of the ADB GCF funding proposal, to be submitted by the end of April 2026. Key objectives include:
 - (i) strengthening country understanding of the RPACA program;
 - (ii) validating national priorities; and
 - (iii) finalizing with countries the eligibility and project selection criteria.
- **Country-driven design.** ADB discussions with OB emphasized the importance of country engagement to ensure that RPACA remains contextually grounded and responsive to national priorities throughout design and implementation.

Participants

ADB Pacific DMC Representatives

Office of Te Beretitenti

Mr. Baiera Eritai, Deputy Secretary

Ms. Sally Rimon, Disaster Risk Reduction Officer and acting National Disaster Risk Management Officer

ADB

Mr. Teatao Tira, Principal Country Officer, Kiribati Country Office, PARD

Mrs. Kaee Elliot, Operations Assistant, Kiribati Country Office, PARD

Mr. Jonathan Pyrke, Principal Operations Specialist, PARD

Mr. Matthew Rees, Country Operations Head, PARD

Mr. Rahul Tikram, Senior Climate Change Officer, CCSD

Ms. Mary Kim, Senior Environment Specialist, CCSD

Ms. Belinda Hewitt, Principal Disaster Risk Management Specialist, CCSD

Mr. Jeffrey Bowyer, Senior Climate Specialist, CCSD

Ms. Eva McGovern, Knowledge Management and Communications Specialist, (Consultant), CCSD

RPACA COUNTRY CONSULTATION: KIRIBATI

15 April 2026

Modality: in-person

Objectives

Building on the outcomes from the March 2026 regional consultations in Nadi, Fiji, this session formed part of in-country RPACA stakeholder engagement with Kiribati's National Designated Authority (NDA), the Ministry of Finance and Economic Development. The goal was to ensure alignment with national strategies and the ADB pipeline, as well as government consensus of the proposed RPACA sub-projects. The objectives included

- (i) Present RPACA design, components, and timeline toward GCF submission.
- (ii) Confirm Kiribati's priority sub-project pipeline, under Component 2.
- (iii) Agree on indicative outcomes, activities, and resource allocation for proposed investments.

Key Takeaways

- **A shared understanding of RPACA approach.** The presentation provided government stakeholders with a clear overview of RPACA, including ADB scope and outcomes, as well as project eligibility criteria for Component 2. It was also noted that the ADB RPACA funding proposal for \$250 million will be submitted at the end of April 2026.
- **RPACA allocation approach.** Allocation is proportional to concessional resources under ADB's country programs to enable leveraging of ADB resources and potential for blending. The minimum floor is \$10 million to ensure smaller countries receive sufficient resources. The maximum ceiling is approximately \$20 million, for larger countries to ensure more equitable allocations. A reserve of \$20-25m is being considered for any country to access based on strong implementation progress.
- **National priorities and alignment with ADB pipeline.** ADB shared that the national priorities identified by the government during the RPACA regional workshop in Fiji, March 2026, were mapped against the country's National Climate Change Adaptation Priorities and the ADB pipeline. As a result, the Tungaru Central Health Systems Project (Phase 1) with a proposed allocation of \$10.0 million, has been identified as a suitable ADB pipeline project for RPACA.
- **Government feedback.** The NDA stated that coastal protection and land reclamation were Kiribati's main adaptation priorities but could not confirm the project priority during the meeting.
- **Clarification on RPACA participation.** The NDA inquired whether joining RPACA would impact Kiribati's direct access application to GCF of \$40 million targeted for GCF 3. ADB clarified that RPACA will be submitted under GCF 2, resulting in no conflict for Kiribati's direct access application.

Participants

ADB Pacific DMC Representatives

NDA: Ministry of Finance and Economic Development

Ms. Maaman Ioakim Deputy Secretary

Climate Finance Access Network

Mr. Choi Yeeting, Advisor

ADB

Ms. Allison Woodruff, Principal Water Security Specialist, SD2

Mr. Teatao Tira, Principal Country Officer, Kiribati Country Office, PARD

Mr. Alvin Chandra, Senior Climate Change Officer, CCSD

Appendix 11: National Consultations – Marshall Islands

COUNTRY OPERATIONS MISSION: MARSHALL ISLANDS

30 April 2026

Modality: Virtual

Objectives

Building on the outcomes from the March 2026 RPACA regional consultations in Nadi, Fiji, this session formed part of in-country RPACA stakeholder engagement with the Marshall Islands' (RMI) National Designated Authority (NDA), the Ministry of Environment—Climate Change Directorate, and the Ministry of Finance. The objectives included

- (i) Confirm RMI's priority sub-project pipeline, under Component 2; and
- (ii) Agree on indicative outcomes, activities, and resource allocation for proposed investments.

Key Takeaways

- **Request for government confirmation of proposed pipeline.** ADB reiterated that the NDA Director had attended the RPACA design consultation workshop in March 2026 in Nadi, Fiji, where the program logic and outcomes were discussed. ADB noted that pending items for discussion included the NDA's confirmation of the proposed RPACA allocation and ADB pipeline projects.
- **Alignment with national priorities.** ADB shared that the national priorities identified by the government during the regional workshop were mapped against the country's Nationally Determined Contribution, the National Adaptation Plan priorities, and the ADB pipeline. As a result, coastal adaptation and resilient infrastructure were identified as the most suitable focus areas.
- **Alignment with ADB pipeline.** Based on alignment with national priorities, two ADB pipeline projects have been selected for RPACA consideration. These include: the Resilient Ebeye Systems for Care, Upgrade and Emergencies Project, 2027; and the Urban Resilience Project, 2028, for RPACA resources. An additional project was also discussed, the Strengthening Coastal Protection and Food Security Project, 2027. However, this has already been front-loaded with GCF CRPP and ADB resources and has significantly progressed in development and is not being proposed for RPACA.
- **Proposed RPACA allocation.** ADB confirmed that the total proposed RPACA allocation for RMI is \$11.84 million and that the minimum allocation for countries is around \$10 million. ADB stressed these allocations are indicative and subject to GCF review and approval. ADB will continue to routinely screen RMI priorities against the evolving pipeline, with proposed built-in flexibility to allow for reallocation across subprojects and countries, as needed.
- **Request for NDA feedback.** ADB has discussed the two proposed projects with MOF as part of country operations and country programming missions, and MOF is supportive of this selection. ADB requested feedback from the NDA on the proposed allocation to be able to proceed with the submission of the GCF funding proposal.

- **NDA clarification.** The NDA requested clarification on whether the proposed allocation had been discussed with the NDA Director. ADB confirmed that discussions with the Director on the RPACA program had taken place, but a discussion on the proposed allocation was still pending.
- **Next steps.** The NDA confirmed that a discussion with the Director would take place after the meeting to confirm the proposed pipeline and allocation. To support this discussion, ADB would send a summary email of key points to the NDA Director and Deputy Director and await NDA approval to proceed with GCF submission within the day.

Participants

ADB Pacific DMC Representatives

NDA: Ministry of Environment -- Climate Change Directorate

Ms. Bertine Lakjohn, National Adaptation Coordinator

Ministry of Finance

Ms. Ayako Yamaguchi-Eliou, Secretary of Finance, MOF

ADB

Ms. Ellen Paul, Principal Country Officer, RMI, PARD

Mr. Alvin Chandra, Senior Climate Change Officer, CCSD

Mr. Oliver Kramer, PARD

Appendix 12: National Consultations – Federated States of Micronesia

RPACA COUNTRY CONSULTATION: FEDERATED STATES OF MICRONESIA

12 May 2026

Modality: Virtual

Objectives

ADB conducts the country operations mission (COM) annually with developing member country governments to align on pipeline priorities, discuss ongoing support, and gather government feedback. The May 2026 COM for the Federated States of Micronesia (FSM) also included a briefing for the National Designated Authority (NDA) colleagues from the Department of Finance and Administration on RPACA preparation progress and provided an opportunity for country inputs and feedback. Specific objectives included

- (i) Confirm FMS's priority sub-project pipeline, under Component 2; and
- (ii) Agree on indicative outcomes, activities, and resource allocation for proposed investments.

Key Takeaways

- **A shared understanding of RPACA.** The presentation provided government stakeholders with a clear recap of RPACA objectives and financing details.
- **RPACA allocation approach.** Allocation is proportional to concessional resources under ADB's country programs to enable leveraging of ADB resources; and potential for blending. The minimum floor is \$10 million to ensure smaller countries receive sufficient resources. The maximum ceiling is approximately \$20 million, for larger countries to ensure more equitable allocations. A reserve of \$20-25m is being considered for any country to access based on strong implementation progress.
- **Alignment with national priorities.** ADB shared that the national priorities identified by the government during the regional workshop were mapped against the country's Nationally Determined Contribution, Adaptation (Conditional) Priorities under the Water Sector and the ADB pipeline.
- **Alignment with ADB pipeline.** Based on alignment with national priorities, one ADB pipeline project has been selected for RPACA consideration: the Resilient Water Supply Project, 2028.
- **Proposed RPACA allocation.** The Resilient Water Supply Project, 2028, has a proposed allocation of \$11.03 million. ADB stressed that the minimum allocation for countries is around \$10 million. ADB reiterated that these allocations are indicative and subject to GCF review and approval. ADB will continue to routinely screen FSM priorities against the evolving pipeline, with proposed built-in flexibility to allow for reallocation across subprojects and countries, as needed.
- **Request for country decision-making.** ADB stated that the NDA would need to decide on the proposed pipeline and indicative allocation envelope to confirm FSM's participation in RPACA. It was noted that FSM is the only remaining country yet to indicate its interest in the program. ADB stressed that securing participation from all 14 Pacific developing member countries remains the ideal outcome.

- **No Objection Letter (NOL).** ADB will support the NDA by providing a draft letter for reference and engaging in any further discussions necessary to facilitate NDA approval of the NOL.
- **Timeline.** ADB aims to complete the RPACA design phase with GCF and all participating countries in Q3 2026 and secure GCF Board approval by October. It is anticipated that implementation will commence by late 2026/early 2027.
- **The benefits of a programmatic approach.** ADB shared that processing projects and pipelines through a programmatic approach aims to ease the administrative burden placed on countries. ADB can also engage in discussions on RPACA with the Bank of FSM, a national debt accredited entity, as well as the FSM Development Bank as needed, to support decision-making.
- **NDA feedback.** The NDA shared that decision-making is dependent on confirming legal frameworks. A draft bill is currently pending approval from Congress. The NDA will keep ADB informed of any developments.

Participants

ADB Pacific DMC Representatives

NDA: Department of Finance and Administration

Ms. Rose Nakanaga, Honourable Secretary

Mr. John Sohs, Deputy Secretary

Ms. Senny Phillipp, Assistant Secretary

ADB

Mr. Aziz Haydarov, Advisor, North Pacific, PARD

Ms. Caroline Adams, Country Operations Head, PARD

Ms. Maybelline Andon-Bing, Principal Country Officer, FSM, PARD

Ms. Miel de Villa, Operations Coordination Officer, PARD

Dayna Connolly, Disaster Risk Finance Specialist, CCSD

Mr. Alan Semens, Senior Operations Assistant, FSM, PARD

Appendix 13: National Consultations – Nauru

COUNTRY OPERATIONS MISSION: NAURU

Date 30 March 2026

Modality: Hybrid

Objectives

ADB conducts the country operations mission (COM) annually with developing member country governments to align on pipeline priorities, discuss program opportunities, and gather government feedback. The March 2026 COM for Nauru also included a briefing for the National Designated Authority (NDA) the Department of Climate Change and National Resilience and other government colleagues on RPACA preparation progress and provided an opportunity for country inputs and feedback.

Key Takeaways

- **A shared understanding of RPACA approach.** The presentation provided government stakeholders with a clear overview of all RPACA Components. It was also noted that the ADB RPACA funding proposal for \$250 million will be submitted to GCF at the end of April 2026.
- **Alignment with national plans and ADB pipeline.** Building on Nauru's National Adaptation Plan, coastal resilience was identified as a suitable area of focus for proposed RPACA resources. Based on this finding, one ADB pipeline project has been selected for RPACA consideration, the Coastal Area Resilience Enhancement (CARE) Project, 2028.
- **Proposed allocation.** The proposed RPACA allocation for the CARE project is \$10.5 million.
- **Government clarification on Higher Ground Initiative.** The Department of Finance representatives requested clarification on their previous request for ADB support for a GCF proposal related to the Higher Ground Initiative (HGI) and whether this was related to RPACA. ADB stated in a letter to the government via the Climate Change Department that it won't support a bilateral GCF application for Nauru's HGI but encourages using the RPACA program to meet its Nationally Determined Contribution goals.

Participants

ADB Pacific DMC Representatives

President's Office

His Excellency, David Adeang, President of Nauru
Mr. Sasikumar Paravanoor, Principal Cabinet Secretary

Department of Finance

Mr. Damon Adeang, Acting Secretary
Mr. Atunaisa Baleimatuku, Deputy Secretary Treasury
Mr. Samuel Grundler, Deputy Secretary PAD
Ms. Kristina Pawliw, Advisor, Planning and Aid Division

Ms. Melca Rykers, Director Planning, Planning and Aid Division
Mr. Peter-Jack Giouba, Economic Sector Specialist, Planning Aid Division
Ms. Shikai Detenamo, Intern Officer, Planning Aid Division
Ms. Lisa Deiye, Director, Social Welfare Division
Mr. Philip Giouba, Officer-In-Charge, Public Enterprise Monitoring Unit
Mr. Chad Benson, Procurement Assistant, Payment Division

Department of Climate Change and National Resilience

Mr. Reagan Moses, Secretary (online)
Ms. Anadella Edward, Acting Secretary
Ms. Evalyne Detenamo, Director Water

Department of Environmental Management and Agriculture

Ms. Grace Gadeowa, Acting Secretary

Department of Infrastructure Development

Mr. Anou Debao, Director-Building Structures

Department of People Living with Disabilities

Mr. Rioli Dedina, Director

Department of Youth Affairs

Ms. Messe Itaia, National Youth Coordinator

Nauru Utilities Corporation

Mr. Anthony Dimapilis, Chief Executive Officer (online)
Mr. Mark Hiram, General Manager – Water (online)
Mr. Apenisa Manuduitagi, Projects Manager (online)

Nauru Maritime and Port Authority

Mr. Ricky Ellis, Acting Chief Executing Officer

Nauru Parliament

Ms. Marilyn Harris, Assistant Clerk
Mr. Bobjones Ribauw, Media Officer

Ms. Chloe Ika, Hansard Reporter
Mr. Jonas Jones, Hansard Intern

Nauru Media

Ms. Shanella Demingauwe, TV Programmer
Ms. Truce Stephen, Camera/Editor/Graphics Officer

Government Information Office

Ms. Joanna Olsson, Director

Australian High Commission

Mr. Ben Esguerra, Deputy High Commissioner.

Embassy of the People's Republic of China

Mr. Wang Xuguang, Charge d'Affaires

Mr. Yiyou Fang, Third Secretary

ADB

Ms. Jyotsana Varma, Regional Director, PLCO
Mr. Kamel Bouhmad, Country Operations Head, PLC
Mr. Brendoski John Limen, Principal Country Officer, Nauru Pacific Country Office (PCO)
Ms. Zulie Dekamp Adun, Operations Assistant, Nauru PCO
Mr. Dinesh Shiwakoti, Principal Transport Specialist, SG
Mr. Steve Blaik, Principal Urban Development Specialist, SG
Mr. Rafayil Abbasov, Senior Energy Specialist, SG
Mr. Mohammed Faiz Shaul Hamid, Senior Labor Economist (Green Jobs), SG
Mr. Vishal Aditya Potluri, Social Sector Economist, SG
Ms. Alexia Sotiriadou, Water Resource Specialist, SG
Mr. Pivithuru Indrawansa, Principal Project Officer, PLCO
Ms. Sourav Majumder, Senior Project Officer (Urban Development), SG
Mr. Prince Christian Cruz, Economist, PLCO
Ms. Olga Stephenson, Associate Project Officer, PLCO

Appendix 14: National Consultations – Niue

RPACA COUNTRY CONSULTATION: NIUE

25 June 2026

Modality: Virtual

Objectives

This consultation formed part of in-country RPACA stakeholder engagement with Niue's National Designated Authority (NDA), the Ministry of Finance and Planning, and the Office of the Secretary of Government. The objectives included

- (i) Confirm Niue's priority sub-project pipeline, under Component 2.
- (ii) Agree on indicative outcomes, activities, and resource allocation for proposed investments.

Key Takeaways

- **Proposed resource allocation.** Niue expressed concern that the indicative allocation of \$3 million is insufficient to meet country needs. To address this, ADB will clarify the following
 - Potential availability of additional resources under Component 1 (approximately \$40 million).
 - Additional opportunities to leverage ADB grant financing under Component 2, such as ADF thematic grants.
- **Alignment with existing priorities.** The government observed that the 2026 regional RPACA discussions differed from the 2024 regional consultations, which had already generated a more consolidated list of country needs. Government colleagues suggested revisiting and consolidating existing priority lists rather than initiating entirely new assessments.
- **Proposed pipeline.** The Aged Care Project ADB proposed for RPACA financing is not a priority for the government.
- **Main government priority: energy sector.** Energy is now one of Niue's highest priorities. The government shared that Niue is implementing activities under its energy transition agenda, including work associated with the Niue Clean and Resilience Energy Support programme (CREDS) in collaboration with the Elemental Group. Significant investments have already been made in renewable energy, including approximately \$20 million in photovoltaic infrastructure. However, experience has shown that the existing distribution network can't accommodate increasing loads, limiting the full benefits of renewable energy investments.
- **Second government priority: transport sector.** Another major priority for Niue is transport. The government shared previous work undertaken by ADB and identified two implementation-ready project concepts: (i) wharf infrastructure improvements, and (ii) airport-related and port operation equipment.

- **Upcoming ADB Country Operation Mission (COM).** Taking place in early July, the Niue COM will provide an opportunity for further RPACA discussions, to identify ongoing activities that could be scaled up, clarify financing options, and refine the priority list of investments.
- **Indicative priority.** During the consultation it was agreed that Niue's immediate priorities are
 - Renewable energy: the completion and upgrading of the electricity distribution network.
 - Transport (port and airport operation): procurement of critical plant and equipment to improve operational resilience and service delivery.
- **Next steps.** After the COM, if energy or transport is included in the updated pipeline, ADB will tag this to RPACA funding, with the priority being energy. Once the Component 2 investment is confirmed, ADB will send the NDA the no-objection-letter package. Government colleagues advised that the NOL will take 2-3 weeks to issue.

Participants

ADB Pacific DMC Representatives

NDA: Ministry of Finance and Planning

Ms. Felicia Talagi, Director, Projects Management Coordination Unit

Office of the Secretary of Government

Ms. Gaylene Tasmania, Deputy Secretary to Government

ADB

Ms. Allison Woodruff, Principal Water Security Specialist, SD2

Ms. Angela Tuhipa, PCO, PARD, (Consultant)

Appendix 15: National Consultations – Palau

RPACA COUNTRY CONSULTATION: PALAU

26-27 March 2026

Modality: Hybrid

Objectives

Building on the outcomes from the March 2026 regional consultations in Fiji, this session formed part of in-country RPACA stakeholder engagement with the Ministry of Finance and the Ministry of Agriculture, Fisheries and Environment. The objectives included

- (i) Present RPACA design, components, and timeline toward GCF submission.
- (ii) Confirm Palau's priority sub-project pipeline, under Component 2.
- (iii) Agree on indicative outcomes, activities, and resource allocation for proposed investments.

Key Takeaways

- **A shared understanding of RPACA approach.** The presentation provided government stakeholders with a clear overview of RPACA. It was also noted that the ADB RPACA funding proposal for \$250 million will be submitted at the end of April 2026.
- **RPACA Allocation Approach.** Allocation is proportional to concessional resources under ADB's country programs to enable leveraging of ADB resources; and potential for blending. The minimum floor is \$10 million to ensure smaller countries receive sufficient resources. The maximum ceiling is approximately \$20 million, for larger countries to ensure more equitable allocations. A reserve of \$20-25m is being considered for any country to access based on strong implementation progress.
- **Alignment with national plans and strategies.** Building on Palau's Nationally Determined Contribution and emerging National Adaptation Plan, as well as the priorities identified in the March 2026 regional workshop in Fiji, RPACA is focusing on high-priority adaptation sectors, including resilient infrastructure (housing), water resource diversification, and coastal protection.
- **Alignment with ADB pipeline.** Country priorities are being closely aligned with ADB's project pipeline to ensure that RPACA funding can directly support scalable investments. Identified projects include the Affordable and Resilient Urban Development Project (Housing), 2028 with a proposed RPACA allocation of \$10 million; and the Financial Sustainability Improvement of PPUC Program with a proposed allocation of \$4 million. In addition, the Affordable and Resilient Urban Development Project (Tourism), 2029 could also be considered for RPACA resources.
- **A multi-faceted approach.** RPACA will combine upstream capacity building, innovative climate financing mechanisms, including GCF-linked resources, and strengthen regional coordination with targeted investments.
- **Continued government engagement.** The discussion emphasized the importance of continued engagement with the Office of the President, Ministry of Finance, and the NDA to ensure coherence with national policies and to facilitate processes such as GCF review and No Objection Letter procedures.

- **Government agreement on proposed ADB pipeline.** The Ministry of Finance confirmed the ADB pipeline priorities of Palau as previously discussed by ADB, the GCF NDA, and the Office of the President on 26 March 2026. This will focus on the Resilient Urban Development Project.

Participants

ADB Pacific DMC Representatives

Ministry of Finance

Mr. Kaleb Udui, Jr., Director, Bureau of Budget and Planning

Mr. Tabesul Ngirailemesang, Executive Program Coordinator (ADB), Office of the Minister

Mr. Rison Nakamura, Chief, Bureau of Revenue & Taxation, Debt Management Unit

Ministry of Agriculture, Fisheries and Environment

Ms. Persis Omelau, Director, Bureau of Fisheries

Ms. Ilima Kloulchad, Director, Bureau of Environment

ADB

Mr. Aziz Haydarov, Advisor, North Pacific, PARD

Mr. Alvin Chandra, Senior Climate Change Officer, CCSD

RPACA COUNTRY CONSULTATION: PALAU
7 April 2026
Modality: Virtual

Objectives

An RPACA consultation meeting was convened with the Palau National Designated Authority (NDA), the Office of Climate Change, Office of the President to further align national priorities with the indicative RPACA allocation and proposed ADB pipeline.

Key Takeaways

- **A shared understanding of RPACA approach.** The presentation provided government stakeholders with a clear overview of RPACA. It was also noted that the ADB RPACA funding proposal for \$250 million will be submitted at the end of April 2026.
- **RPACA allocation approach.** Allocation is proportional to concessional resources under ADB's country programs to enable leveraging of ADB resources; and potential for blending. The minimum floor is \$10 million to ensure smaller countries receive sufficient resources. The maximum ceiling is approximately \$20 million, for larger countries to ensure more equitable allocations. A reserve of \$20-25m is being considered for any country to access based on strong implementation progress.
- **Alignment with national plans and strategies.** ADB stated the importance of aligning RPACA projects with national adaptation priorities. The importance of implementation readiness as part of RPACA eligibility criteria was also stressed in the discussion.
- **Palau's RPACA allocation.** ADB highlighted that the proposed allocation for Palau is \$14 million. ADB further clarified that the funding envelope size is \$20 million.
- **Alignment with ADB pipeline.** ADB has identified projects for potential RPACA support these include the Affordable and Resilient Urban Development Project (Housing), 2028, with a proposed RPACA allocation of \$10 million; and the Financial Sustainability Improvement of PPUC Program, with a proposed allocation of \$4 million.
- **Potential RPACA projects.** The Affordable and Resilient Urban Development Project (Tourism), 2029 could also be considered for RPACA resources, pending further discussions.
- **Further country needs.** The meeting also covered the need for an FAQ guide and the potential for financial intermediation loans.

Participants

ADB Pacific DMC Representatives

NDA: Office of Climate Change, Office of the President

Mr. Xavier Erbai Matsutaro, National Climate Change Coordinator

Office of the President

Mr. Daniel Mensching, Legal Counsel Office

National Development Partners

Mr. David Proctor, President and CEO of the National Development Bank of Palau

ADB

Ms. Allison Woodruff, Principal Water Security Specialist, SD2

Mr. Jitendra Balani, Senior Urban Development Specialist (Affordable/Social Housing), SD2

RPACA COUNTRY CONSULTATION: Palau
8 September 2026
Modality: Virtual

Objectives

As part of in-country consultations on RPACA, a meeting was convened with Palau's National Designated Authority (NDA), the Office of Climate Change, Office of the President. The objectives of this meeting were to

- (i) Discuss the proposed financing structure for Palau under the RPACA, including the proposed blend of GCF grants and highly concessional loans.
- (ii) Clarify how GCF and ADB financing would be structured and allocated across the indicative pipeline projects.
- (iii) Seek guidance from the NDA regarding the Government's appetite for the proposed GCF loan component and the timeline for a formal decision.

Key Takeaways

- **ADB/GCF financing clarifications.** ADB clarified that GCF grants and GCF highly concessional loans would be provided through separate financing agreements between the Government of Palau and GCF, while ADB financing would remain under separate ADB financing agreements.
- **Revolving finance mechanisms.** Questions were raised regarding whether interest from ADB loans could be recycled into future investments. ADB explained that this is not possible for sovereign loans, although revolving mechanisms may be possible where grant resources are channeled through intermediary financial institutions.
- **RPACA country allocation.** ADB explained that the current indicative GCF allocation for Palau is approximately \$14 million, with a potential 50:50 grant-loan split. The allocation between projects and the final financing structure remain subject to government decisions and future project preparation.
- **NDA feedback.** Concerns were raised by the NDA regarding the quality of climate finance, debt burdens associated with adaptation investments, and consistency with SIDS positions on adaptation finance.
- **Terms of indicative pipeline loans.** ADB noted that the current indicative pipeline remains consistent with debt sustainability assessments and that any GCF loan component would be on highly concessional terms, potentially more concessional than existing ADB sovereign financing.
- **Project due diligence will determine finance mix.** Participants agreed that project-level due diligence, including economic, financial, and debt affordability analysis, would ultimately determine the appropriate mix of grants and loans for individual projects.
- **NDA concerns.** The NDA highlighted concerns regarding the ability of Palau Public Utilities Corporation (PPUC) to absorb additional debt and emphasized the importance of ensuring that climate adaptation investments do not create new financial vulnerabilities.

- **Flexible finance allocations.** It was noted that financing allocations between projects remain flexible and may change depending on government priorities and future project assessments.
- **Next steps.** The following actions were agreed during the consultation
 - (i) The NDA will coordinate with the Ministry of Finance regarding the government's position on the proposed GCF loan component.
 - (ii) The NDA will seek views from PPUC given the potential implications for utility-sector borrowing and project implementation.
 - (iii) The government will endeavour to provide a position on the proposed GCF loan-grant mix as soon as possible, given the compressed RPACA submission timeline.
 - (iv) Any government decision regarding acceptance or rejection of GCF loan financing will be communicated directly to GCF, with ADB copied, to ensure a common understanding among all parties.
 - (v) ADB and GCF will hold off on any required financing allocation changes pending the government's decision and will explore contingency arrangements should a decision be delayed.

Participants

NDA: Office of Climate Change, Office of the President

Mr. Xavier Erbai Matsutaro, National Climate Change Coordinator

ADB

Mr. Aziz Haydarov, Advisor, Northern Pacific, PARD

Ms. Allison Woodruff, Principal Water Security Specialist, SD2

Mr. Alvin Chandra, Senior Climate Change Officer, CCSD

DECISION - Palau

Reference: email to GCF and ADB from Palau NDA dated **16 September**.

Decision:

Regarding Component 2

- A) the water subproject with the Palau Public Utilities Corporation—PPUC has indicated that, despite receiving financial returns for its supply and distribution services, it cannot take on additional debt due to its fiscal constraints;
- B) the Urban Resilience subproject, this serves a public good by supporting climate-vulnerable groups who lack the means to build resilience. Therefore, grant financing is the appropriate instrument for this subproject.

Based on these considerations, and in consultation with the Ministry of Finance and PPUC, it is clear that Palau is not seeking concessional financing from the GCF for Component 2, in principle and given the practical realities outlined above.

Palau confirmed that it can consider concessional financing from the GCF should an appropriate opportunity arise.

Appendix 16: National Consultations – Papua New Guinea

RPACA COUNTRY CONSULTATION: PAPUA NEW GUINEA

21 April 2026

Modality: Virtual

Objectives

As part of in-country consultations on RPACA, a meeting was convened with the Ministry of Finance and Papua New Guinea's (PNG) National Designated Authority (NDA) the Climate Change and Development Authority (CCDA). The objectives of this meeting included

- (i) Provide updates on PNG's upcoming country operations mission.
- (ii) Validate and refine PNG's proposed RPACA sub-projects;
- (iii) Discuss indicative resource allocations; and
- (iv) Ensure alignment with national climate priorities and ADB's pipeline.

Key Takeaways

- **A shared understanding of RPACA approach.** The presentation provided government stakeholders with a clear overview of RPACA. ADB noted that the RPACA funding proposal for \$250 million will be submitted at the end of April 2026.
- **National priorities.** ADB shared that the national priorities identified by government in the RPACA regional workshop in Fiji, March 2026, were mapped against the country's National Adaptation Plan (NAP). Overlapping areas included urban transport, water and sanitation. To be eligible for GCF funding, priority areas must align with existing projects in the ADB pipeline.
- **Component 2 Allocation, Tier 1.** ADB clarified how the \$210 million allocation for Component 2 will be distributed to countries. For the base allocation, a minimum flow of \$10 million has been allocated to ensure smaller countries receive adequate resources with a maximum ceiling of \$20 million for larger countries to ensure more equitable allocations. A possible reserve of \$20-25 million is being considered for any country to access based on strong implementation progress, subject to GCF approval.
- **Component 2 Allocation, Tier 2.** Where differentiation is required, the top-up allocation will be based on ADB COL/ADF formula, which takes into account population, economic vulnerability, size, remoteness, and acute climate vulnerability. This will be proportional to concessional resources under ADB's country programs to enable leveraging of ADB resources and potential blending of finances.
- **Flexible allocation.** As part of the allocation model, ADB routinely monitors implementation to flexibly re-allocate additional resources from other resources.
- **Proposed allocation for PNG.** The proposed RPACA allocation envelope for PNG is \$20.58 million, noting that the maximum allocation is \$20 million per country to ensure equity across countries. This excludes Component 1 resources.
- **Alignment with ADB pipeline.** Two ADB pipeline projects have been matched to identified national priorities and adaptation plans. This includes the Mountainous Road Improvement and Resilience Project (Project 2) with a proposed GCF allocation of \$10

million and the Urban Water Supply and Sanitation Security and Resilience Improvement Project with a proposed allocation of \$10.58 million. ADB has already conducted initial meetings with line agencies for these two projects. Detailed investment discussions will take place after GCF approval of the RPACA program.

- **Treasury clarifications.** Treasury colleagues inquired whether RPACA allocations for ADB and GCF were made up of grants or loans. ADB clarified that ADB finance is a mix of grants and loans, with the exact breakdown to be discussed at a later stage. The proposed GCF allocations are intended to be fully grant resources.
- **Non-grant resources.** GCF has also indicated a desire for non-grant instruments as well for larger countries and sector projects. ADB inquired whether Treasury would be comfortable with this. Government colleagues commented that further internal discussions with lead agencies were needed to confirm. However, regarding the road improvement project, there is an indication from the Department of Works and Highways that soft loan instruments could be viable.
- **Government feedback on proposed pipeline and allocation.** The NDA commented that there are numerous priorities which need financing, and there is already significant work being done in the infrastructure space. ADB shared that the proposed pipeline represented the most suitable match with NAP and identified national priorities from the regional workshop. In addition, the NDA shared that there were additional GCF projects responding to national priorities in the pipeline, with other partners, that needed to be taken into consideration.
- **Rural Communities.** The NDA commented that roads and infrastructure can be an RPACA focus, with connectivity to energy; however, the NDA requested that rural communities also be included as beneficiaries, rather than just urban communities. ADB would explore further how to include rural communities for both road improvement and water supply projects, noting that detailed discussions will take place during the sub-project design phase.
- **Next Steps.** Government colleagues will coordinate an internal meeting to build consensus on the proposed priorities, budget implications, and ADB pipeline projects for further discussion with ADB. ADB reminded government colleagues that GCF is requesting shovel-ready projects.
- **No Objection Letter (NOL).** ADB requested clarity on the NOL process which needs to take place between May-June. This should be submitted to the NDA and will take approximately one week to process as long as other agencies are sufficiently consulted. ADB will submit the NOL request once the GCF review process has been triggered.

Participants

ADB Pacific DMC Representatives

NDA: Climate Change and Development Authority

Mr. Ruel Yamuna, Special Envoy for Climate and Environment

Ms. Debra Sungi, Acting Managing Director

Department of Treasury

Mr. Martin Napilo, Acting Senior Financial Analyst

Mr. Francis Keleli, Acting Principal Analyst

ADB

Mr. Alvin Chandra, Senior Climate Change Officer, CCSD

Ms. Allison Woodruff, Principal Water Security Specialist, SD2

Mr. Erick Sarut, Senior Climate Change Office, PNRM, CCSD

Ms. Rong He, Senior Operations Assistant, PLCO, PARD

Ms. Maria Melei, Regional Coordination Specialist, SPSO, PARD

Ms. Eva McGovern, Knowledge Management and Communications Specialist, CCSD
(Consultant)

RPACA COUNTRY CONSULTATION: PAPUA NEW GUINEA
25 August 2026
Modality: Hybrid

Objectives

As part of in-country consultations on RPACA, a meeting was convened with the Department of Treasury and Papua New Guinea's (PNG) National Designated Authority (NDA), the Climate Change and Development Authority (CCDA). The objectives of this meeting were to

- (i) Provide an update on the status of RPACA and the ADB funding proposal currently under GCF review.
- (ii) Discuss recent GCF feedback regarding the inclusion of highly concessional loan financing within the RPACA funding structure for borrowing countries, including PNG.
- (iii) Present PNG's indicative RPACA allocation and proposed investment mix under the ADB component of the programme.
- (iv) Seek Treasury feedback on potential grant-loan financing options and discuss engagement with GCF and the NDA prior to finalization of the funding proposal.

Key Takeaways

- **RPACA overview.** ADB provided an overview of RPACA to the Department of Treasury, as a regional climate adaptation initiative involving 14 Pacific countries, ADB, SPC, and SPREP, with an overall GCF funding request of \$375 million, including \$250 million under the ADB funding proposal.
- **RPACA key concepts.** ADB explained that RPACA aims to improve access to climate finance while supporting implementation of national adaptation priorities through investments in climate-resilient infrastructure and coastal resilience.
- **PNG's indicative RPACA allocation.** ADB shared that the indicative pipeline allocation includes
 - (i) Improving Financial Access Sector Development Program/Green Finance Facility under Component 1;
 - (ii) Mountainous Road Improvement and Resilience Project (Phase 2) under the Transport Sector; and
 - (iii) Urban Water Supply and Sanitation Security and Resilience Improvement Project under the Water Sector.
- **Consideration of highly concessional loan financing.** ADB advised that following a review of the Economic Financial Analysis, GCF is seeking consideration of highly concessional loan financing for borrowing countries participating in RPACA and that discussions were ongoing regarding the appropriate grant-loan balance. Participants discussed the possibility of using GCF concessional financing to replace portions of higher-cost OCR financing within the proposed transport and water investments.
- **Feedback from Treasury.** Treasury representatives noted that PNG's debt strategy prioritizes highly concessional borrowing and acknowledged that GCF high-concessional loan terms are substantially more favourable than standard OCR lending and compare favourably with existing concessional financing sources.

- **ADB clarifications.** ADB clarified that the overall RPACA allocation envelope for PNG remains fixed and that any adjustment would relate to the financing mix (grant versus loan) rather than the total allocated volume.
- **Government alignment.** Treasury representatives emphasized the need to coordinate closely with CCDA and senior government officials before determining PNG's formal position on the proposed financing arrangements.
- **Key dates.** The RPACA proposal is approaching a critical milestone, with the Independent Technical Advisory Panel review commencing in early September, and GCF Board consideration targeted for October 2026. Delays beyond the current review cycle could result in consideration shifting to a later Board meeting.
- **Next Steps.** The following actions were agreed during the consultation
 - (i) ADB to provide PNG Treasury with a short briefing package summarizing RPACA, PNG allocations, proposed projects, GCF financing terms, and key decision points.
 - (ii) PNG Treasury to brief senior management, including the Treasurer and Secretary, on the proposed RPACA financing arrangements and potential negotiating positions.
 - (iii) A joint discussion involving PNG Treasury, CCDA, ADB, and GCF representatives to be convened to discuss financing options, including the balance between grant and highly concessional loan financing.
 - (iv) PNG Government to consider and provide an indicative position on the acceptability of highly concessional GCF loan financing within the RPACA allocation.
 - (v) ADB to continue discussions with GCF to maximize the grant component while maintaining progress toward October 2026 Board consideration.

Participants

ADB Pacific DMC Representatives

NDA: Climate Change and Development Authority

Ms. Debra Sungi, Acting Managing Director – Apologies

Department of Treasury

Ms. Napae Hurim, Deputy Secretary-Budget and Financial Management

Ms. Lumbe Silai, Assistant Secretary-Loan Execution

Mr. Martin Napilo, Analyst

ADB

Mr. Takafumi Kadono, Country Director, PNG Resident Mission

Mr. Soon Chan Hong, Country Operations Head, PNG Resident Mission

Ms. Allison Woodruff, Principal Water Security Specialist, SD2

Mr. Alvin Chandra, Senior Climate Change Officer, CCSD

Mr. Erick Sarut, Senior Climate Change Officer, CCSD

Ms. Nisha Krishnan, Senior Climate Change Specialist, CCSD

Mr. Ruben Param Soothy, Senior Financial Sector Specialist, SD3

RPACA COUNTRY CONSULTATION: PAPUA NEW GUINEA
1 September 2026
Modality: Virtual

Objectives

As part of in-country consultations on RPACA, a meeting was convened with Papua New Guinea's (PNG) Department of Treasury. The objectives of this meeting were to

- (i) Discuss the proposed financing mix for PNG under RPACA, including the balance between GCF grants, GCF high-concessional loans, and ADB financing.
- (ii) Seek Treasury feedback on whether a portion of the proposed GCF grant allocation could be converted into GCF high-concessional loans to replace ADB OCR financing.
- (iii) Clarify financing arrangements, including whether GCF resources would replace or supplement existing ADB financing.

Key Takeaways

- **Consultation focus.** GCF and ADB explained that the discussion focused on optimizing the financing structure for PNG's two proposed RPACA subprojects
 - (i) Mountainous Road Improvement Project; and
 - (ii) Urban Water Supply and Sanitation Security and Resilient Improvement Project.
- **Rationale for GCF concessional financing.** GCF outlined its view that its high-concessional loan terms (0% interest, long maturity and grace period with service and commitment fees) may provide a more favorable long-term financing option than portions of the proposed ADB OCR financing. GCF indicated that replacing some OCR financing with GCF high-concessional loans could improve the overall grant-equivalent value of the financing package.
- **ADB clarifications.** ADB clarified that the indicative GCF allocation for PNG would displace part of the ADB OCR financing and would not increase the total project size. The current project envelopes would remain unchanged.
- **Treasury feedback.** During the consultation the Treasury raised two key issues:
 - (i) Confirmation of the legal and institutional financing arrangements, including lender considerations and internal government approval requirements.
 - (ii) Clarification regarding whether GCF funds would reduce ADB OCR financing or be added on top of it. ADB and GCF confirmed that the intention is for GCF financing to replace part of the OCR component.
- **Further government alignment.** Treasury advised that it had not yet held a meeting with Climate Change and Development Authority but intended to discuss the matter internally, including with the Treasury's risk team, before reaching a position on the proposed financing structure.
- **Timely government position on financing structure.** ADB and GCF emphasized the urgency of reaching a decision given the timetable for independent review and potential submission to the October GCF Board meeting, while noting that further engagement and analytical support could be provided if required.

- **Treasury next steps.** During the consultation, it was agreed that Treasury would
 - (i) undertake internal analysis of the proposed financing options, including debt servicing, debt sustainability, and grant-versus-loan implications;
 - (ii) consult internally with relevant Treasury units and engage with CCDA; and
 - (iii) provide an initial response on the preferred financing arrangement by the end of the week.
- **ADB next steps.** During the consultation it was agreed that ADB would
 - (i) follow up with Treasury at the end of the week regarding progress on the financing decision; and
 - (ii) continue supporting discussions with PNG and GCF as required.
- **Additional GCF support.** GCF would provide any additional information or justification required by Treasury regarding grant equivalence, debt servicing impacts, and comparative financing terms.

Participants

ADB Pacific DMC Representatives

Treasury Department

Mr. Martin Napilo, Financial Management Division

Ms. Dorothy James

ADB

Mr. Takafumi Kadono, Country Director, PNG Resident Mission

Mr. Soon Chan Hong, Country Operations Head, PNG Resident Mission

Ms. Allison Woodruff, Principal Water Security Specialist, SD2

Mr. Alvin Chandra, Senior Climate Change Officer, CCSD

Mr. Erick Sarut, Senior Climate Change Officer, CCSD

Ms. Elizabeth P. Lelai, Project Analyst, PNG Resident Mission

GCF

Mr. Nazeem Wasti, Climate Infrastructure Specialist and GCF Project Lead, Asia-Pacific Department

Ms. Diane McFadzien, Regional Manager, Asia-Pacific Department

Ms. Princess Kaite Corporal, Climate Investment Analyst

Appendix 17: National Consultations – Samoa

COUNTRY OPERATIONS MISSION: SAMOA

March 18, 2026

Modality: Online

Objectives

ADB conducts the country operations mission (COM) annually with developing member country governments to align on pipeline priorities, discuss program opportunities, and gather government feedback. The March 2026 COM for Samoa also included a briefing for the National Designated Authority (NDA), the Ministry of Finance, and the Samoa Chamber of Commerce and Industry. The objectives included

- (i) Present RPACA design, components, and timeline toward GCF submission.
- (ii) Confirm Samoa's priority sub-project pipeline, under Component 2.
- (iii) Agree on indicative outcomes, activities, and resource allocation for proposed investments.

Key Takeaways

- **A shared understanding of RPACA.** The presentation provided government stakeholders with a clear overview of RPACA. The ADB noted that the RPACA funding proposal for \$250 million will be submitted at the end of April 2026.
- **RPACA allocation approach.** Allocation is proportional to concessional resources under ADB's country programs to enable leveraging of ADB resources; and potential for blending. The minimum floor is \$10 million to ensure smaller countries receive sufficient resources. The maximum ceiling is approximately \$20 million, for larger countries to ensure more equitable allocations. A reserve of \$20-25m is being considered for any country to access based on strong implementation progress.
- **Samoa's country priorities.** During the RPACA Design Consultation Workshop in Nadi, Fiji from 9-13 March, Samoa identified three priorities under component 2: coastal protection with nature-based solutions, sustainable energy development, and sustainable waste management. ADB noted Samoa's national climate change adaptation priorities of water resources management; coastal protection; agriculture and food security; forestry and ecosystems; and human health.
- **Pipeline projects eligible under RPACA.** From the current ADB project pipeline (2026-2028), three projects were deemed suitable based on the eligibility criteria for RPACA
 - (i) Vaisigano Integrated Management Project (2027);
 - (ii) Resilient Road Network Project (2027); and
 - (iii) Water Security Investment Project (2027).The Vaisigano project was pending decision, regarding integration with the Alaoa Dam Project (additional financing) in the next ADF cycle.
- **Project financing.** Based on the Component 2 allocation approach, ADB discussed Samoa's proposed priorities aligning this with the proposed Water Security Investment Project (2027) and the Resilient Road Network Project (2027).

- **Component 1 priorities.** The NDA suggested a preference for a budget support modality to be facilitated through the newly established Public Finance Management regional coordination mechanism (PFM-RCM) mandated by FEMM and lead by PIFS, rather than regional technical assistance. Samoa plans to channel funds and support through established mechanisms like the Samoa District Development Program. ADB noted that under Component 2, GCF will not finance policy-based loans, which may also apply to Component 1.
- **Component 2 priorities.** The NDA requested to consider the Alaoa Multipurpose Dam Project (Additional Financing) for RPACA financing. However, although it meets all RPACA criteria, it falls under category A for environmental safeguards, which is too high risk for GCF consideration. MOF then presented an argument for consideration:
 - (i) Alaoa is an existing project, and has already gone through a vigorous EIA process which is available for GCF's information;
 - (ii) ADB has a trusted, recently reviewed and updated, safeguards policy which should provide comfort to other partners in the spirit of donor cooperation; and
 - (iii) Category A implies a higher level of vulnerability that should warrant more GCF support.
 The NDA agreed for the proposed Water Security Investment Project as a second priority.
- **Proposed allocation.** The NDA noted that the proposed allocation is too small for their needs.
- **Next Steps.** ADB need to consider the proposed budget support modality and check with GCF to see if this is an option. Priorities for Component 2 need to be confirmed. The RPACA team need to include in the pipeline as priority 1 the Alaoa Project (Additional Financing) with the water security project as a second priority.

Participants

ADB Pacific DMC Representatives

NDA: Ministry of Finance

Ms. Saoleititi Maeva Betham Vaai, Chief Executive Officer

Ms. Taelua Feagaimaleata Tafunai, ACEO, PFM and Finance Sector Coordination, Division

Mr. Fa'avae Mulitalo, Principal Climate Finance Officer

Samoa Chamber of Commerce and Industry

John Lemoa, Chief Executive Officer

Anish Chandra, Treasurer Executive Council

ADB

Ms. Allison Woodruff, Principal Water Security Specialist, SD2

Ms. Maria Melei, Regional Cooperation Specialist, SPSO, PARD

RPACA COUNTRY CONSULTATION: SAMOA

2 April 2026

Modality: Online

Objectives

After Samoa's Country Operations Mission in March 2026, ADB conducted a follow-up consultation with Samoa's National Designated Authority (NDA), the Ministry of Finance, to further align on pipeline priorities and Component 1 support.

Key Takeaways

- **Government priorities.** The NDA clarified that the priority for RPACA is the Alaoa Dam Project. ADB commented that GCF may not be agreeable to this, due to the project's Category A safeguards rating. The Water Security Project has been identified as an alternative if the Alaoa Dam Project cannot be financed by RPACA
- **Component 1 support.** The NDA requested that Component 1 support be provided in the form of budget support for the District Development Program. ADB clarified that budget support is not eligible for GCF financing, however the NDA requested ADB to push for the envelope through further discussions with GCF.

Participants

ADB Pacific DMC Representatives

NDA: Ministry of Finance

Ms. Maeva Betham-Vaai, CEO

Mr. Fa'avae Mulitalo, ACEO, Aid Coordination and Debt Management Unit

ADB

Ms. Allison Woodruff, Principal Water Security Specialist, SD2

Ms. Maria Melei, Regional Cooperation Specialist, SPSO, PARD

Ms. Faafetai Golovale-Leiofi, Principal Country Officer, SAM, PARD

Appendix 18: National Consultations – Solomon Islands

RPACA COUNTRY CONSULTATION: SOLOMON ISLANDS

16 April 2026

Modality: Virtual

Objectives

As part of in-country consultations on RPACA a meeting was convened with the Ministry of Finance (MOF) and the Solomon Islands National Designated Authority (NDA), the Ministry of Environment, Climate Change, Disaster Management and Meteorology. The objectives of this meeting included

- (i) Provide updates on the Solomon Islands upcoming country operations mission (COM).
- (ii) Validate and refine Solomon Islands' proposed RPACA sub-projects;
- (iii) Discuss indicative resource allocations; and
- (iv) Ensure alignment with national climate priorities and ADB's pipeline.

Key Takeaways

- **Updates on country stakeholder engagement.** With the conclusion of the RPACA regional workshop in Nadi, Fiji in March 2026, ADB is now engaging countries in one-on-one consultations to align priorities, discuss indicative pipeline allocation, and gather country feedback. Although usually discussed during the COM, an earlier discussion was deemed beneficial to provide the government additional time for internal alignment before finalization during the upcoming COM.
- **A shared understanding of RPACA approach.** The presentation provided government stakeholders with a clear overview of RPACA. ADB noted that funding proposal submission will take place at the end of April 2026.
- **Component 2 Allocation, Tier 1.** ADB clarified how the \$210 million allocation for Component 2 will be distributed to countries. For the base allocation, a minimum flow of \$10 million has been allocated to ensure smaller countries receive adequate resources with a maximum ceiling of \$20 million for larger countries to ensure more equitable allocations. A possible reserve of \$20-25 million is being considered for any country to access based on strong implementation progress.
- **Component 2 Allocation, Tier 2.** Where differentiation is required, the top-up allocation will be based on ADB COL/ADF formula, which takes into account population, economic vulnerability, size, remoteness, and acute climate vulnerability. This will be proportional to concessional resources under ADB's country programs to enable leveraging of ADB resources and potential blending of finances.
- **National priorities.** ADB shared that the national priorities identified by government in the RPACA regional workshop in Fiji, March 2026, were mapped against the Nationally Determined Contribution (NDC). Overlapping priority areas with the ADB pipeline included infrastructure and education.
- **Alignment with ADB pipeline.** The Resilient Urban Services for Sustainable Tourism Project, 2027, and Senior Secondary Improvement Project Phase 2, 2028 were identified

as having good potential for RPACA financing due to strong climate adaptation components.

- **Feedback from MOF.** The Ministry of Finance sought further clarifications on project selection and the identification of country priorities, since these projects do not flow through MOF budgets. MOF also inquired about the implementation status of Phase 1 of the Senior Secondary Improvement Project. ADB also confirmed that Phase 1 of the Senior Secondary Improvement Project had initial delays but is now progressing as planned.
- **NDA feedback on proposed resource allocation.** The NDA reiterated that transport, energy, health, education, water, and sanitation were the identified priorities from the RPACA regional workshop in Nadi, Fiji, March 2026. No concerns were reported regarding the proposed allocation for the Resilient Urban Services for Sustainable Tourism Project. The NDA inquired whether the GCF allocation of \$10 million could be increased for the Senior Secondary Improvement Project.
- **Potential for reallocation of unused country resources.** The potential for reallocation of unused country resources to other projects/countries could be explored during project implementation. ADB would review this regularly in order to decide if reallocations were possible; however, equity between countries would need to be ensured. ADB also commented that the reserve was a possible option. The NDA confirmed this response was satisfactory.
- **Further clarification from MOF.** MOF were still unclear whether the ministry had received any funding and were unsure of the proposed allocation. The ministry requested further project information before agreeing to the proposed allocation.
- **Project details to follow after GCF approval.** ADB emphasized that a flexible, programmatic approach was being adopted in the funding proposal, and that projects would be developed in more detail after GCF approval. Subsequently, project-specific questions would be addressed at a later stage.
- **Types of funding.** MOF inquired whether loans or grants were available for RPACA funding. ADB confirmed that GCF would provide grant resources, and ADB would provide a combination of loans and grants for Resilient Urban Services for Sustainable Tourism. ADB would clarify funding sources for the Senior Secondary Improvement project after further internal discussions. ADB also informed government stakeholders that GCF was in discussion on blending finance. ADB acknowledged that Pacific SIDS preferred highly concessional GCF funding, but that the overall preference was for grant resources.
- **Project area focus.** MOF wanted to understand if it was possible to understand the specific areas of focus around identified priorities such as bridges and roads or whether these details would follow at a later date. ADB clarified that this would be discussed during the upcoming country operations mission, and that the objective of the RPACA consultation was to align on pipeline projects and resource allocations.
- **Consensus building.** The NDA commented that it would be beneficial to conduct a bilateral meeting with MOF to gain consensus before making further decisions. ADB acknowledged that MOF required flexibility on the pipeline and resource allocation and

requested support from government colleagues to coordinate this meeting. Ideally, government consensus could be reached before the upcoming COM.

- **Any project substitutions need to be part of ADB pipeline.** ADB reminded government colleagues that the GCF funding proposal would be submitted by the end of April. If there were any reservations on the proposed pipeline, substitutions should ideally already be in the ADB pipeline to meet GCF requirements for shovel-ready projects for 2027. The NDA acknowledged and confirmed this request. In addition, ADB clarified that due to the multi-tranche financing nature of transport projects, there would be limited scope to insert adaptation components into transport projects to comply with RPACA.
- **No Objection Letter (NOL).** The NOL process will take place from May-June 2026 through the Climate Finance Steering Committee. The Committee meets twice a year, but additional meetings can be convened to support the NOL if needed. ADB requested that the Climate Finance Committee meet in May or June to facilitate the NOL. The NDA confirmed that this would be possible and would coordinate a meeting accordingly.

Participants

ADB Pacific DMC Representatives

NDA: Ministry of Environment, Climate Change, Disaster Management and Meteorology
Mr. Sammy Airahui, National Programme Coordinator

Ministry of Finance

Mr. Nelson Coswal, Deputy Secretary for Funding and Finance, Ministry of Finance
Ms. Kayleen Fanega, Principal Officer, Climate Finance Unit
Ms. Nelmah Joseph, Climate Finance Unit

ADB

Mr. Alvin Chandra, Senior Climate Change Officer, CCSD
Ms. Allison Woodruff, Principal Water Security Specialist, SD2
Ms. Maria Melei, Regional Coordination Specialist, PARD
Ms. Eva McGovern, Knowledge Management and Communications Specialist, CCSD
(Consultant)

RPACA COUNTRY CONSULTATION: SOLOMON ISLANDS
26 & 28 August 2026
Modality: Hybrid

Objectives

As part of in-country consultations on RPACA, a follow-up meeting was convened with the Solomon Islands' National Designated Authority (NDA), the Ministry of Environment, Climate Change, Disaster Management and Meteorology, to update the NDA and debt management stakeholders on evolving GCF financing requirements and to obtain preliminary government feedback. Detailed objectives of this meeting were to

- (i) Provide an update on RPACA, including progress of ADB-led funding proposal to the GCF.
- (ii) Update the Solomon Islands NDA and government representatives on recent feedback from the GCF review process indicating the potential need for a blend of grant and highly concessional loan financing within the ADB component of RPACA.
- (iii) Discuss the indicative Solomon Islands RPACA investment pipeline and potential allocation framework.
- (iv) Seek initial government feedback on the proposed financing mix and identify the process for further consultation with the Ministry of Finance and Debt Management Unit.

Key Takeaways

- **RPACA overview.** ADB provided an overview of RPACA, a regional initiative jointly developed with Pacific countries, SPC, and SPREP to mobilize large-scale climate adaptation finance and support implementation of national climate priorities.
- **No Objection Letter (NOL).** The Solomon Islands NDA previously issued a NOL for participation in RPACA, based on the original assumption that financing would primarily be provided as grants.
- **Evolving GCF financing requirements.** Following GCF Climate Investment Committee 3 review, ADB was requested to engage with eligible borrowing countries, including Solomon Islands, regarding the potential use of a limited proportion of highly concessional loan financing within the RPACA package.
- **Proposed ADB project pipeline.** ADB presented the indicative Solomon Islands investment pipeline the government has prioritized under RPACA for GCF co-finance, including
 - (i) Resilient Urban Services for Sustainable Tourism Project (2027), supporting climate-resilient urban services, sanitation, and solid waste management in Noro and Munda; and
 - (ii) Senior Secondary Improvement Project Phase 2 (2028), supporting climate-resilient education infrastructure and facilities across the provinces.
- **Consideration of highly concessional loan financing.** ADB explained that the current indication from GCF is that the allocation for borrowing countries may need to be provided as highly concessional loans, with the balance remaining as grants.
- **GCF loan terms.** ADB outlined the GCF loan terms including
 - (i) zero interest rate;

- (ii) 0.25% annual service charge; and
- (iii) 0.5% commitment fee on undisbursed balances.

- **Timely government position on finance mix.** ADB highlighted the compressed RPACA timeline and noted that an indicative government position on the financing mix would assist with the upcoming Independent Technical Advisory Panel review process and progression towards GCF Board consideration.
- **Government clarification.** Solomon Islands representatives sought clarification on the rationale for the proposed loan requirement, the allocation methodology, the financing mix between grants and loans, and the climate adaptation investments proposed under RPACA.
- **Further government understanding and alignment.** Solomon Islands representatives emphasized the importance of understanding the implications of the revised financing structure and noted that any decision regarding loan uptake would require consultation with the Ministry of Finance and Debt Management Unit.
- **Additional government clarifications.** Government representatives sought clarification on:
 - (i) why GCF was requiring loan financing when the original concept had been grant-based;
 - (ii) the methodology used to determine country allocations;
 - (iii) the proposed grant-to-loan ratio;
 - (iv) the implications for government debt; and
 - (v) the types of investments that would be financed under RPACA.
- **Further consultations.** The GCF Liaison Officer advised that discussions had already commenced with the Ministry of Finance and supported the proposal for a joint discussion involving the NDA, Ministry of Finance, and ADB to better understand financing options and determine a way forward.
- **Next steps.** The following actions were agreed during the consultation
 - (i) Solomon Islands NDA and GCF Liaison Officer to coordinate further discussions with the Ministry of Finance and Debt Management Unit regarding the proposed grant-loan financing mix.
 - (ii) A joint meeting between ADB, the NDA, GCF Liaison Officer, and Ministry of Finance representatives to be convened to discuss financing arrangements and government preferences.
 - (iii) Solomon Islands Government to provide an indicative position on the potential use of highly concessional loan financing under RPACA, subject to internal consultations.
 - (iv) ADB to continue engaging with GCF to maximize the grant component of the Solomon Islands allocation while supporting progression of the funding proposal through the review process.

Participants

ADB Pacific DMC Representatives

NDA: Ministry of Environment, Climate Change, Disaster Management, and Meteorology

Mr. David Hiba Hiriasia, Permanent Secretary

Mr. Sammy Airahui, National Programmes Coordinator

Mr. Barnabas Bago, Climate Finance Advisor

Mr. Chanel Iroi, GCF Liaison Officer

ADB

Mr. Anthony Robert Gill, Country Director, ADB Resident Mission, Solomon Islands

Mr. Michael White, Country Operations Head, ADB Resident Mission, Solomon Islands

Ms. Allison Woodruff, Principal Water Security Specialist, SD2

Mr. Alvin Chandra, Senior Climate Change Officer, CCSD

Ms. Nisha Krishnan, Senior Climate Change Specialist, CCSD

Appendix 19: National Consultations – Tonga

COUNTRY OPERATIONS MISSION: TONGA

Tuesday 3 March 2026

Modality: Hybrid

Objectives

ADB conducts the country operations mission (COM) annually with developing member country governments to align on pipeline priorities, discuss program opportunities, and gather government feedback. The March 2026 COM for Tonga included updates on ongoing and upcoming ADB projects and TA support in energy, digital transformation, climate change, disaster risk management and environment. This included a briefing for Tonga's National Designated Authority (NDA), the Ministry of Meteorology, Energy, Information, Disaster Management, Environment, Climate Change and Communication on RPACA preparation progress.

Key Takeaways

- **A common objective and coordinated programmatic approach.** RPACA represents a shift from project-by-project funding toward a scalable, programmatic approach within countries and across the Pacific. It brings together national designated authorities (NDAs) and Global Climate Fund (GCF) accredited entities (AEs)—including ADB, SPREP, and SPC—under a shared governance and coordination framework to facilitate more efficient access to GCF resources across the region. ADB noted that the ADB RPACA funding proposal will be submitted at the end of April 2026.
- **RPACA projects require a strong climate rationale.** Eligible projects need to demonstrate mitigation components as well as address climate vulnerabilities and impacts across Pacific countries. Projects need to support and align NDCs, NAPs, and national development plans.
- **ADB's role.** Government stakeholders were also briefed on the RPACA components ADB will take the lead on: Component 1: support for access to innovative finance, and Component 2: climate resilient infrastructure and coastal resilience.
- **Further opportunities for country engagement in funding proposal development.** The upcoming RPAC Regional workshop in March 2026, in Nadi, Fiji will support the development of the ADB funding proposal by strengthening country program understanding, identifying national priorities, and co-developing project allocation criteria.

Participants

ADB Pacific DMC Representatives

NDA: Ministry of Meteorology, Energy, Information, Disaster Management, Environment, Climate Change and Communication

Ms. Feauini Laumanu, Director for Energy Division,

Ms. Lupe Matoto, Director for Environment Division

Mr. Andrew Toimoana, Director for Digital Transformation

Mr. Stan 'Ahio, Director for Communications

Tonga Power Limited

Mr. Scott Westbury, CEO

Mr. Andrew Kautoke, Business Development/Acting Major Projects Manager

Asian Development Bank

Ms. Balwyn Faotusia, Principal Country Officer, TONPCO, PARD

Mr. Jonathan Pyrke, Principal Operations Specialist, PARD

Mr. Matthew Rees, Country Operations Head, PARD

Ms. Ana M. Talau, Senior Operations Assistant, TONPCO

Ms. Grace King, Senior Project Officer (Energy), SG-ENE

Mr. Inhyok Kwon, Digital Technology Specialist (Digital Government), SD2

Mr. Jonathan Yap, Digital Development Specialist (Data Infrastructure), SD2

Mr. Rahul Tikram, Senior Climate Change Officer, CCSD

Ms. Belinda Hewitt, Principal Disaster Risk Management Specialist, CCSD

Mr. Taniela Faletau, Safeguards Specialist, OSFG

Ms. Allison Woodruff, Principal Water Security Specialist, SD2

Ms. Architrandi Priambodo, Senior Energy Specialist, SG-ENE

Ms. Uzma Altaf, Gender Specialist, CCSD

Ms. Eva McGovern, Knowledge Management and Communications Specialist, CCSD
(Consultant)

RPACA COUNTRY CONSULTATION: TONGA

10 April 2026

Modality: In-person

Objectives

As part of in-country consultations on RPACA a meeting was convened with Tonga's National Designated Authority (NDA), the Ministry of Meteorology, Energy, Information, Disaster Management, Environment, Climate Change and Communication and civil society organizations (CSOs). The objectives of this meeting included

- (i) Validate Tonga's proposed RPACA sub-projects;
- (ii) Discuss indicative resource allocations;
- (iii) Ensure alignment with national climate priorities and ADB's pipeline; and
- (iv) Gather CSO feedback on RPACA design, and areas for alignment with CSO led initiatives.

Key Takeaways

- **A shared understanding of RPACA.** The presentation provided government stakeholders with a clear overview of RPACA. The ADB noted that the RPACA funding proposal for \$250 million will be submitted at the end of April 2026.
- **RPACA allocation approach.** Allocation is proportional to concessional resources under ADB's country programs to enable leveraging of ADB resources; and potential for blending. The minimum floor is \$10 million to ensure smaller countries receive sufficient resources. The maximum ceiling is approximately \$20 million, for larger countries to ensure more equitable allocations. A reserve of \$20-25m is being considered for any country to access based on strong implementation progress.
- **Alignment with Tonga's national priorities.** ADB shared that the national priorities identified by government in the RPACA regional workshop in Fiji, March 2026, were mapped against the National Climate Change Adaptation Priorities.
- **Alignment with ADB pipeline.** Tonga has a total proposed RPACA allocation of \$11.86 million. One ADB project was identified for potential RPACA resources: the Sustainable and Resilient Power Network Project, 2027. However, the NDA noted that this does not align with national adaptation priorities and is not in a position to support it. As an alternative, the NDA agreed to consider a future water/coastal/housing project for next year's programming.
- **CSO projects.** The Chamber of Commerce shared information on the GCF proposal for Tonga which will support reduced emissions in public transportation project. This is currently in the readiness project stage, with workshops and awareness-raising activities being undertaken. The Tonga Ladies Association shared their climate change preparedness activities, including a 72-hour dignity kit.
- **Improve project accessibility.** The Disability People's Association discussed the importance of integrating disability accessibility into all climate change investments. They expressed dissatisfaction that the majority of externally-financed projects do not adequately incorporate disability design.

- **Improve access to finance.** CSO stakeholders also discussed the high cost of women accessing finance.

Participants

ADB Pacific DMC representatives

NDA: Ministry of Meteorology, Energy, Information, Disaster Management, Environment, Climate Change and Communication

Luisa Tupou Veihola Malolo, Director of Climate Change

Civil Society Organizations

Mr. Sam Vea, President, Tonga Chamber of Commerce

Mr. Faleata Leha, Salvation Army Emergency Services

Mr. Joey Joleen Mataele, Tonga Ladies Association

Mr. Misieli Fakahua, Caritas Tonga

Mr. Alani Afu, Live & Learn Tonga

Mr. Tu'i'ahai Tu'i'afitu, Live & Learn Tonga

Ms. Valenitina Fifita, Youth Leader, Tonga Girls Guide

Ms. Halaevalu Palu, Commissioner, Tonga Girls Guide

Ms. Manu Vehikite, Managing Director, 'Uluaki Faiako

Ms. 'Unaloto Penitani, Tonga Women ICT

Ms. 'Olivina Tuiono, President, Catholic Women's League

Ms. Asena Taufu, Project Manager, Tonga National Council of Churches

Mr. Rhema Misa, Director, Lavame'a Ta'e'iloa Disabled Persons Association (LATA)

Ms. Katherine Mafi, Ma'a Fafine mo e Famili

Ms. Kilisitina Pifeleti, Operations/Finance Lead, Women and Children's Crisis Centre (WCCC)

Ms. Siuivahamama'o Fangupo, Program Director, Tonga National Council of Churches

ADB

Ms. Allison Woodruff, Principal Water Security Specialist, SD2

Ms. Balwyn Faotusia, Principal Country Officer, TONPCO, PARD

Mr. Jonathan Pryke, Principal Operations Specialist, SPSO, PARD

Mr. Matthew Rees, Country Operations Head, SPSO, PARD

Appendix 20: National Consultations – Tuvalu

RPACA COUNTRY CONSULTATION: TUVALU

13 May 2026

Modality: Hybrid

Objectives

Building on the outcomes from the March 2026 regional consultations in Fiji, this session formed part of in-country RPACA stakeholder engagement with Tuvalu's National Designated Authority (NDA), the Ministry of Home Affairs, Climate Change, and Environment. The objectives included

- (i) Present RPACA design, components, and GCF funding proposal timeline.
- (ii) Confirm Tuvalu sub-project pipeline, under Component 2.
- (iii) Agree on indicative outcomes, activities, and resource allocation for proposed investments.

Key Takeaways

- **A shared understanding of RPACA.** The presentation provided government stakeholders with a clear recap of RPACA objectives and financing details. ADB also shared GCF's expectation for RPACA to demonstrate strong disbursement and implementation early in the program.
- **Country stakeholder engagement.** With the conclusion of the RPACA regional workshop in Nadi, Fiji in March 2026, ADB is now engaging countries in one-on-one consultations to align priorities, discuss indicative pipeline allocation, and gather country feedback.
- **RPACA allocation approach.** To meet GCF's request that ADB resources leverage GCF funds for higher impact, an allocation formula has been developed that is proportional to ADB's own concessional resources formula, and considers factors such as population size and economic vulnerability. The minimum floor is \$10 million to ensure smaller countries receive sufficient resources. The maximum ceiling is approximately \$20 million, for larger countries to ensure more equitable allocations.
- **Alignment with Tuvalu's national priorities.** ADB shared that the national priorities identified in the RPACA regional workshop in Fiji, March 2026 such as coastal resilience, climate resilient housing, energy and ports, were mapped against the National Climate Change Adaptation Priorities such as coastal protection, land reclamation, water security, agriculture and resilient infrastructure, and health security. Based on this mapping, ADB identified potential pipeline activities for approval in 2027 or 2028.
- **Alignment with ADB pipeline.** The Funafuti Climate Adaptation and Disaster Resilience Infrastructure Project, 2027, and the Tuvalu Renewable Energy for Sustainability and Security Project, 2027, are being proposed as potential RPACA projects for Tuvalu. It was also clarified that policy-based operations have been excluded, because they are not eligible for RPACA funding.

- **Allocation flexibility.** ADB emphasized that the government could decide how to use the total country allocation of \$10 million, for either a single project or for the two projects as originally indicated.
- **Funding proposal timeline.** ADB shared that the GCF RPACA funding proposal was successfully submitted on 30 April 2026 and that the Investment Committee meeting will take place on 25 May 2026. From May to August, GCF will review and provide comments for ADB to address, and countries will also have the opportunity to provide feedback in order to finalize the funding proposal. GCF board approval remains targeted for October 2026.
- **Project readiness.** ADB shared that GCF has emphasized the importance of projects that are implementation-ready and supported by a strong climate rationale. These considerations are currently being incorporated into the funding proposal design.
- **NDA feedback on proposed resource allocation.** The NDA expressed concerns that the allocated amount of \$10 million was not sufficient to meet their infrastructure project needs. In addition, country programming for GCF is not necessarily aligned with development bank programming, and ADB pipeline discussions for Tuvalu as part of country programming have not taken place yet. This creates challenges for decision-making. ADB acknowledged the difficulties facing Tuvalu, especially because the Tuvalu Coastal Adaptation Project (TCAP) II is not currently in the ADB pipeline.
- **Opportunities for targeted RPACA support.** While the indicative RPACA allocation would not be sufficient to meet the full financing requirements of Tuvalu's infrastructure projects, it could support priority components enabling the country to advance key adaptation investments through RPACA. This could be applied to TCAP II.
- **Next steps.** Further internal government discussions need to take place to consider the proposed RPACA pipeline. The upcoming ADB country programming discussions will also help the government prioritize and understand what can be packaged together. ADB suggested to leave a placeholder for one of the proposed projects to allow room for future priorities and agreed to wait for the outcomes of the country programming mission.
- **No Objection Letter (NOL).** ADB is aiming to secure NOLs in batches, starting with countries that have strong alignment with RPACA priorities and the ADB country pipeline by 25 May 2026. Subsequent NOLs will be secured in June. For Tuvalu, ADB also emphasized the importance of further discussions with MOF and aligning with their key priorities for infrastructure in order to trigger a NOL.

Participants

ADB Pacific DMC Representatives

NDA: Ministry of Home Affairs, Climate Change, and Environment

Ms. Pepetua Latasi, Permanent Secretary

ADB

Ms. Allison Woodruff, Principal Water Security Specialist, SD2
Mr. Jonathan Pryke, Principal Operations Specialist, SPSO, PARD
Mr. Letasi Iulai, Principal Country Officer, TUVPCO, PARD
Mr. Alvin Chandra, Senior Climate Change Officer, CCSD
Ms. Maria Melei, Regional Cooperation Specialist, SPSO, PARD
Mr. Rahul Tikram, Senior Climate Change Officer, CCSD

Appendix 21: National Consultations – Vanuatu

COUNTRY OPERATIONS MISSION: VANUATU

8th April 2026

Modality: In-person

Objectives

As part of the country operations mission, a series of meetings took place with various ministries and departments from Vanuatu to provide progress updates on RPACA, align on country priorities, and provide opportunities for feedback and discussion. This included a consultation with Vanuatu's National Designated Authority (NDA), the Ministry of Climate Change Adaptation, Meteorology & Geo-Hazards, Environment, Energy and Disaster Management.

I) Meeting with Ministry of Finance & Economic Management (MFEM)

Key Takeaways

- **A shared understanding.** ADB provided an update on progress of preparation and focus of RPACA. ADB noted that funding proposal submission will take place at the end of April 2026.
- **Government feedback.** MFEM commented that GCF funds should be leveraged to grow the economy with additional focus on skills growth and structural constraints related to accessing climate finance
- **Clarity on renewable energy investments.** MFEM requested clarity on how renewable energy investments should aim to reduce the cost of electricity. It was also commented that investments should focus on the reduction of gradual and transaction costs and link to economic transformation.

II) Meeting with Ministry of Climate Change Adaptation, Meteorology & Geo-Hazards, Environment, Energy and Disaster Management

Key Takeaways

- **A shared understanding.** ADB provided an update on progress of preparation and focus of RPACA. ADB noted that funding proposal submission will take place at the end of April 2026
- **Government priorities.** The NDA stated that key priorities included: resilient infrastructure, water, and energy. These priorities, which are based on Vanuatu's Nationally Determined Contribution, should be reflected in the RPACA program design.

- **No Objection Letter (NOL).** The status of the NOL was also raised, and a reminder to work with The National Advisory Board on Climate Change and Disaster Risk Reduction to progress this.
- **Additional ADB support.** The Climate Change Department emphasized that energy investments should focus on rural and outer island communities. Additional ADB technical assistance (TA) support was also requested for a review of government frameworks around carbon markets; an assessment on the capitalization of the loss and damage fund; and support for climate-disaster statistics, noting that current the TA is through the ADB Disaster Risk Management Team.
- **Adaptation investment needs.** It was also stressed that adaptation investments should focus on rural roads to connect people, renewable energy for grid connection, and the adaptation of infrastructure in remote parts of islands.

I) **Meeting with Ministry of Tourism Trade Commerce and Ni Vanuatu Business (MTTCB)**

Key Takeaways

- **A shared understanding.** ADB provided an update on progress of preparation and focus of RPACA. ADB noted that funding proposal submission will take place at the end of April 2026
- **Government feedback.** MTTCB made a request for possible support to Business Resilience Cluster to plan for resilient business operations and supply chain management. The challenges of small businesses obtaining Insurance and Public-Private Partnerships was also discussed.

II) **Meeting with Ministry of Infrastructure & Public Utilities (MIPU)**

Key Takeaways

- **A shared understanding.** ADB provided an update on progress of preparation and focus of RPACA. ADB noted that funding proposal submission will take place at the end of April 2026
- **Resilient infrastructure.** Discussions focused on progress updates on Vanuatu's resilient infrastructure. This included the World Bank's Vanuatu Infrastructure Reconstruction and Investment Program, which has reconstructed or repaired 50 kilometers of roads. There has also been progress on the Climate Resilient Road Standards Project funded by Australia. A review and update of the Vanuatu Rural Road Design Guide is also being undertaken. MIPU is working with MoCC for access to climate finance for resilient infrastructure.

III) Meeting with Department of Strategic Planning, Policy and Aid Coordination (DSPPAC)

Key Takeaways

- **A shared understanding.** ADB provided an update on progress of preparation and focus of RPACA. ADB noted that funding proposal submission will take place at the end of April 2026
- **Government feedback.** Government emphasized the importance of addressing climate change in the ADB country program/pipelines and welcomed RPACA support.
- **Alignment with ADB pipeline.** Support was confirmed for the project pipelines for Vanuatu under RPACA with a focus on energy and water.

IV) Meeting with Ministry of Agriculture, Livestock, Forestry, Fisheries and Biosecurity (MALFB)

Key Takeaways

- **A shared understanding.** ADB provided an update on progress of preparation and focus of RPACA. ADB noted that funding proposal submission will take place at the end of April 2026
- **Government feedback.** Government shared climate-related priorities for the agriculture sector. This includes climate-smart agriculture, technology, and support to women farmers.
- **Potential support for agriculture.** ADB discussed potential support through the ADB agriculture sector, with a focus on PPP with a connection to trade and agriculture. Agriculture elements could be supported through the SPC component under RPACA.

Participants

ADB Pacific DMC Representatives

Ministry of Finance & Economic Management

Hon. Johnny Rasu Koanapo, Deputy Prime Minister and Minister of Finance and Economic Management

Mr Roan Lester Sunghk, Director General

Mr. Benjamin Shing, First Political Adviser

Mr Shem Saimon, Private Political Adviser

NDA: Ministry of Climate Change Adaptation, Meteorology & Geo-Hazards, Environment, Energy and Disaster Management

Mr. David Gibson, Director General

Mr Matthew Tasale, Director, Department of Energy

Mr. Abraham Nasak, Director, National Disaster Management Office

Mr. Nelson Kalo, Director, Department of Climate Change

Ministry of Tourism Trade Commerce and Ni Vanuatu Business

Mr. Noel Kalo, Director, Department of Trade and Commerce

Ministry of Infrastructure & Public Utilities

Moses John Amos, First Political Adviser

Mr. Henry Worek, Director General

Mr. Andre Iatipu, Director PWD

Mr. Robson Tari, Director, Ports and Harbour

Department of Strategic Planning, Policy and Aid Coordination (DSPPA)

Mr. John Ezra, Director, DSPPC

Ministry of Agriculture, Livestock, Forestry, Fisheries and Biosecurity (MALFB)

Mr. Timothy Tumukon, Director General, MALFB

Mr. Antoine Ravo, Director of Agriculture

ADB

Mr. Kamel Bouhmad, Country Operations Head, PLCO

Mr. Pivithuru Indrawansa, Principal Project Officer (Infrastructure), PLCO

Ms. Sandeepani Kodituwakku, Principal Operations Specialist, VAN PCO

Mr. Alvin Chandra, Senior Climate Change Officer, CCRE

Ms. Nancy Wells, Principal Country Officer, VAN PCO

Ms. Minal Patel, Operations Analyst, PLCO

Ms. Elizabeth Hanghangkon, Operations Coordinator, VAN PCO

RPACA WORKSHOP: VANUATU

9 April 2026

Modality: In-person

Objectives

Building on the outcomes from the March 2026 regional consultations in Nadi, Fiji, this session formed part of in-country RPACA stakeholder engagement. The goal was to ensure alignment with national strategies and the ADB pipeline, as well as government ownership of the proposed RPACA sub-projects. This included consultation with Vanuatu's Nationally Determined Authority (NDA), the Ministry of Climate Change Adaptation, Meteorology & Geo-Hazards, Environment, Energy and Disaster Management, and the Ministry of Finance and Economic Management.

The objectives included

- (i) Present RPACA design, components, and timeline toward GCF submission.
- (ii) Confirm Vanuatu's priority sub-project pipeline, particularly under Component 2.
- (iii) Agree on indicative outcomes, activities, and resource allocation for proposed investments.
- (iv) Consolidate government feedback to inform final design.

Key Takeaways

- **A shared understanding.** ADB provided an overview of RPACA program design, presented all four components and discussed the timeline for GCF funding proposal submission.
- **Government feedback: direct access entities.** The Ministry of Finance & Economic Management emphasized the importance of supporting direct access entities, noting that with its recent accreditation to GCF, additional capacity will be needed to meet accreditation requirements.
- **Government feedback: capacity building.** The NDA and the National Advisory Board emphasized the importance of building capacity for direct access to climate finance through the update of the country program and road map to climate finance. GCF readiness finance is especially important in this regard, and it was suggested that this should be embedded into Component 1. The need to build capacity across government, including supporting line ministries and departments to access climate finance, was also underscored.
- **Government clarification.** The Meteorology and Geo-Hazards Department requested clarification on how RPACA would help access climate finance. ADB responded by sharing that RPACA would support the development of bankable pipelines, promote the use of blended instruments, and mobilize other sources of finance such as from the private sector.
- **Vanuatu's RPACA resource allocation and alignment with ADB pipeline.** Two ADB pipeline projects have been matched to identified national priorities and adaptation plans. This includes the Disaster Resilient Renewable Energy Development Project with a proposed GCF allocation of \$8 million and the New Water Source Development Project with a proposed allocation of \$6.22million. Government colleagues confirmed their agreement with the proposed resource allocation and pipeline projects.

- **Structured workshop engagement.** Through a combination of presentations and breakout discussions led by ADB and government counterparts, participants reviewed RPACA components, validated priority investments and indicative allocations, and defined project-level outcomes, activities, and climate rationale.
- **Next steps.** The workshop concluded with a report-back session to consolidate the agreed pipeline, allocations, and next steps, providing key inputs to guide subsequent due diligence and refinement of RPACA.

Participants

ADB Pacific DMC Representatives

Ministry of Finance & Economic Management

Hon. Johnny Koanapo Rasu, Deputy Prime Minister and Minister of Finance and Economic Management

Mr Roan Lester Sunghk, Director General MFEM

Mr. Benjamin Shing, First Political Adviser, MFEM

Mr Shem Saimon, Private Political Adviser, MFEM

NDA: Ministry of Climate Change Adaptation, Meteorology & Geo-Hazards, Environment, Energy and Disaster Management

Mr. David Gibson, Director General, MoCC

Mr Matthew Tasale, Director, Department of Energy

Mr. Abraham Nasak, Director, National Disaster Management Office

Mr. Nelson Kalo, Director, Department of Climate Change

ADB

Mr. Kamel Bouhmad, Country Operations Head, PLCO

Mr. Pivithuru Indrawansa, Principal Project Officer (Infrastructure), PLCO

Ms. Sandeepani Kodituwakku, Principal Operations Specialist, VAN PCO

Mr. Alvin Chandra, Senior Climate Change Officer, CCRE

Ms. Nancy Wells, Principal Country Officer, VAN PCO

Ms. Minal Patel, Operations Analyst, PLCO

Ms. Elizabeth Hanghangkon, Operations Coordinator, VAN PCO

RPACA COUNTRY CONSULTATION: VANUATU
16 June 2026 and 25 June 2026
Modality: In person

Objectives

These meetings formed part of in-country RPACA stakeholder engagement with Vanuatu's National Designated Authority (NDA), the Ministry of Climate Change Adaptation, Meteorology & Geo-Hazards, Environment, Energy and Disaster Management, and the Ministry of Finance and Economic Management (MFEM). The objectives included

- (i) Confirm Vanuatu's sub-project pipeline, under Component 2.
- (ii) Agree on indicative outcomes, activities, and resource allocation for proposed investments.

Key Takeaways

- **Request for government approval.** ADB highlighted the urgency of securing the government's no-objection to include two Vanuatu projects under RPACA to access more than US\$14 million in potential GCF grant cofinancing. The projects include:
 - (i) Efate New Water Source Project; and
 - (ii) Efate Energy Project.
- **Reiteration of previous government consultations.** ADB noted that the two projects had been jointly identified through previous consultations and workshops involving MFEM and the Ministry of Climate Change, and clarified that RPACA is a regional financing platform comprising country-owned investment projects rather than a standalone regional project.
- **Clarification needed on Vanuatu's participation in RPACA.** ADB raised concern over differing messages received from government agencies regarding Vanuatu's willingness to participate in RPACA. While discussions with the Ministry of Climate Change suggested that a no-objection could not be provided, the subsequent meeting with Ministry of Finance and Economic Management indicated the Government wished to continue pursuing GCF cofinancing under RPACA.
- **Request for formal confirmation.** ADB requested formal confirmation of the Government's position and emphasized that the deadline for submission of the no-objection was **10 July 2026**, noting that timely confirmation was necessary to preserve the opportunity to secure GCF grant resources.
- **Government project interest.** Subsequently, ADB acknowledged receipt of the Government's request to proceed with processing the Efate Energy Project, interpreting this as a positive indication of interest, while reiterating the need for the formal no-objection to enable GCF grant financing under RPACA.
- **No Objection Letter (NOL).** Following consultations with the Government, the National Designated Authority, Ministry of Climate Change Adaptation, Meteorology & Geo-Hazards, Environment, Energy and Disaster Management indicated that it would consider the request for a No Objection Letter and advise ADB of its decision. The Ministries of Climate Change

and Finance and Economic Management provide the NOL (dated 3 July 2026) to GCF and ADB on 23 July 2026 through the RPACA Co-Chairs.

Participants

ADB Pacific DMC Representatives

Ministry of Finance & Economic Management

Hon. Johnny Koanapo Rasu, Deputy Prime Minister and Minister of Finance and Economic Management

Mr Roan Lester Sunghk, Director General, MFEM

NDA: Ministry of Climate Change Adaptation, Meteorology & Geo-Hazards, Environment, Energy and Disaster Management

Mr. David Gibson, Director General, MoCC

ADB

Ms. Jyotsana Varma, Regional Director, PLCO, PARD

Mr. Kamel Bouhmad, Country Operations Head, PLCO

Ms. Sandeepani Kodituwakku, Principal Operations Specialist, VAN PCO

Ms. Nancy Wells, Principal Country Officer, VAN PCO

Appendix 22: CSO Consultations National – Vanuatu

SESSION WITH VANUATU YOUTH REPRESENTATIVES AND YOUTH CIVIL SOCIETY ORGANIZATIONS (CSOS)

22 May 2026

Modality: In-person

Objectives

- (i) Present an overview of RPACA proposal and plans for stakeholder engagement;
- (ii) Highlight potential investments in Vanuatu;
- (iii) Gain initial feedback on RPACA design and stakeholder engagement; and,
- (iv) Determine areas of synergy and alignment with youth-led CSO-led programs and activities.

Key Takeaways

- **Alignment with existing youth initiatives.** The Vanuatu National Youth Council (VNYC) is working on community-led waste management in Port Vila (soft drinks cans and plastics) and sees alignment with Component 4. Increased resources for transportation and storage/processing are needed. VNYC is considering expanding this work to other provinces.
- **Social enterprise.** CSOs in Vanuatu are interested in exploring opportunities for expanding social enterprises including support through advisory services, and business management skills for youth.
- **Youth and access to climate finance.** Youth are active in climate action in Vanuatu, including the Vanuatu Climate Action Network (VCAN). VCAN is a collection of networks and like-minded organizations. There is a need for increased capacity building for youth and community-based organizations involved in climate action around access to information on how to access climate financing. They are interested in how community-based adaptation initiatives (e.g. mangroves, nature-based solutions) can be supported and how access to climate finance can be made simpler for young people and local youth organizations.
- **Youth entrepreneurs.** There are opportunities for youth entrepreneurs in Vanuatu, but they face barriers including lack of access to internet, financing and capacity for business development. There is a need for leadership capacity development for young people, alongside business coaching, business development, and management skills. Additionally, there are opportunities to support young people to connect with each other as entrepreneurs and through establishing start-ups.

Key points for RPACA

- **Consider addressing barriers to access to climate finance for youth and youth-focused CSOs.** RPACA could offer capacity building for youth organizations on access to climate finance for local and community-based adaptation initiatives.
- **Consider including scope for building youth business skills.** RPACA could offer capacity support for youth in leadership, business development, and entrepreneurship.

Participants

Civil Society Organizations

Governance for Growth Program (F)
Save the Children Vanuatu (M)
Vanuatu Family Health Association (2 F)
Vanuatu National Youth Council (3 M)
Vanuatu Skills Partnership (M)
Vanuatu Society for People Living With Disability (F)
Vision Vanuatu (2 M)
VPride (M)
Wan Smolbag Youth Centre (M)
World Vision (F)
Youth Challenge (F)

ADB

Ms. Nisha Krishnan, Senior Climate Change Specialist, CCSD (virtual)
Ms. Emma Walters, Senior Social Development Specialist (Civil Society and Participation), CCSD (virtual)
Ms. Nancy Wells, Principal Country Officer, VANPCO, PARD
Ms. Georgilla Worwor, (Consultant)

Appendix 23: CSO National Consultations – Solomon Islands

SESSION WITH SOLOMON ISLANDS CIVIL SOCIETY ORGANIZATIONS (CSOS)

24 June 2026

Modality: In-person

Objectives

- (i) Present an overview of RPACA proposal and plans for stakeholder engagement;
- (ii) Highlight potential investments in Solomon Islands;
- (iii) Gain initial feedback on RPACA design and stakeholder engagement; and,
- (iv) Determine areas of synergy and alignment with CSO-led programs and activities.

Key Takeaways

- **Development partner coordination:** CSOs expressed interest in ensuring that development partners and government were well coordinated across climate adaptation activities in Solomon Islands, and that there was no duplication of efforts.
- **Access to climate finance:** Direct access to climate financing is a key issue for CSOs. Simplifying access requirements and procurement is a priority so that CSOs can effectively participate in investment activities.
- **Gender equality:** Some participants expressed the importance of gaining the commitment and buy in of men in communities to support women's empowerment.

Key points for RPACA

- Provide regular outreach to CSOs on how they can be involved in RPACA investments, particularly through CSO advisory roles.

Participants

Civil Society Organizations

Coalition of Education Solomon Islands (M)

Media Association of Solomon Islands (M)

Development Services Exchange (F)

Solomon Islands Christian Association (M)

Solomon Islands National Disability Forum (M)

Solomon Islands National Council of Women (F)

Save the Children Solomon Islands (M)

ADB

Mr. Anthony Gill, Country Director, ADB Solomon Islands Resident Mission (SORM)

Mr. Michael White, Country Operations Head, SORM (virtual)

Ms. Darcy Lagoni Tozaka Ilala, Principal Country Officer, SORM

Mr. Alvin Chandra, Senior Climate Change Officer, CCRE (virtual)

Ms. Emma Walters, Senior Social Development Specialist (Civil Society and Participation), CCSD (virtual)

Appendix 24: CSO Consultations – Conservation International

MEETING WITH CONSERVATION INTERNATIONAL GCF Programmatic Approach on Pacific Tuna 2 March 2026 Modality: Virtual

Objectives

This meeting aimed to exchange best practices and lessons learned from Conservation International (CI) as well as discuss synergies with RPACA. The objectives included

- (i) Exchange experiences on developing and implementing GCF-funded regional programmatic approaches in the Pacific;
- (ii) Discuss lessons learned from CI/SPC program development and implementation, including fund allocation, No Objection Letter (NOL), and country engagement processes.
- (iii) Explore complementarities between CI's fisheries/oceans work and RPACA; and
- (iv) Identify practical ways to strengthen flexibility, country ownership, and sustainability in program design.

Key Takeaways

- **GCF processes.** CI shared that NOLs were required at the PPF and full funding proposal stages. The final country validation meeting was noted as critical to secure endorsement for the full funding proposal. CI also emphasized that requirements for some countries such as cabinet approval prior to NOL can take up to 3-months. Sustained engagement and allowing countries time to digest the proposal strengthened ownership and alignment.
- **Proposal Design: flexibility vs. over-engineering.** There was a shared reflection on the risks of over-designing proposals and locking in overly detailed sub-activities that may not prove practical during implementation. CI emphasized the benefits of budgeting at the output level (rather than activity level), allowing flexibility (including up to 10% latitude across outputs). ADB's approach of deferring detailed sub-project design to the due diligence stage was viewed positively to reduce preparation time and maintain flexibility.
- **Key Lessons for RPACA**
 - (i) **Flexibility in design.** RPACA could maintain an output-based structure with sufficient flexibility to reallocate resources across outputs as country needs evolve.
 - (ii) **Avoid over-specification.** Detailed sub-project design should remain at due diligence stage to prevent over-commitment to activities that may shift during implementation.
 - (iii) **Country validation.** Final validation meetings with adequate time for review will be critical to securing strong NDA endorsement, NOL and country ownership.

Participants

Conservation International

Mr. Johann Bell, GCF Agency Team Lead/Fisheries Program Lead

ADB

Mr. Alvin Chandra, Senior Climate Change Officer, CCSD

Mr. Dennis Fenton, GCF Funding Proposal Development Specialist, (Consultant) CCSD